StanCOG
Stanislaus Council of Governments

City of Ceres • City of Hughson • City of Modesto • City of Newman • City of Oakdale • City of Patterson
City of Riverbank • City of Turlock • City of Waterford • County of Stanislaus

POLICY BOARD MEETING
STANCOG BOARD ROOM
1111 I STREET, SUITE 308
MODESTO, CA 95354

WEDNESDAY, DECEMBER 10, 2025
6:00 PM

In addition to in person attendance at the location identified above, the following options are available to members of the public to listen to this meeting and provide comments to the Policy Board members during this meeting.

1. Join the Policy Board meeting from your computer or tablet. Register in advance for this meeting at:

   https://us06web.zoom.us/meeting/register/m1ibAYe6Q1-RqvogWJKnlQ

   After registering, you will receive a confirmation email containing information about joining the meeting.

OR

2. For participation by teleconference only, please use the following telephone number and access codes:

   Call in Number: +1 669 444 9171
   Meeting ID: 850 6499 3032
   Passcode: 055046

If you wish to make a comment on a specific agenda item, please use the "Raise Hand" icon in Zoom and you will be called on by the chair during the meeting. For those joining the meeting by telephone, please press *9 on your telephone keypad to raise your hand. To lower your hand, press *9 again.

Board Agendas and Minutes: Policy Board agendas, minutes and copies of items to be considered by the StanCOG Policy Board are available at least 72 hours prior to the meeting at the StanCOG offices located at 1111 "I" Street, Suite 308, Modesto, CA during normal business hours. The documents are also available on StanCOG's website at www.stancog.org.

Materials related to an item on this Agenda submitted to the Policy Board after distribution of the agenda packet are available for public inspection at the address listed above during normal business hours. These documents are also available on StanCOG's website, subject to staff's ability to post the documents before the meeting.

Reasonable Accommodations: This Agenda shall be made available upon request in appropriate alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (California Government Code § 54954.2). Persons requesting a disability-related modification or accommodation in order to participate in the meeting should contact Shannon Silva at (209) 525-4600 during regular business hours at least 72 hours prior to the time of the meeting to enable StanCOG to make reasonable arrangements to ensure accessibility to this meeting.

Notice Regarding Non-English Speakers: StanCOG Policy Board meetings are conducted in English. Anyone wishing to address the Policy Board is advised to have an interpreter or to contact Shannon Silva at (209) 525-4600 during regular business hours at least 72 hours prior to the time of the meeting so that StanCOG can provide an interpreter.

Aviso con Respecto a Personas que no Hablan el Idioma de Inglés: Las reuniónes de la Mesa Directiva del Consejo de Gobiernos de Stanislaus son conducidas en Inglés. Cualquier persona que desea dirigirse a la Mesa Directiva se le aconseja que traiga su propio intérprete o llame a Shannon Silva al (209) 525-4600 durante horas de oficina regulares o a lo menos 72 horas antes de la reunión, para proporcionarle con un intérprete.

AGENDA

1. **CALL TO ORDER**

2. **ROLL CALL**

3. **PLEDGE OF ALLEGIANCE**

4. **PUBLIC COMMENTS**
   Members of the public may address the Policy Board on any item not on the agenda. Comments shall be limited to five minutes unless the Chair of the Policy Board sets a different time limit. The Policy Board cannot take action on matters not on the agenda, unless the action is authorized by Section 54954.2 of Government Code.

5. **PRESENTATION**

   A. Recognition of Service of Citizens Advisory Committee Member

6. **CONSENT CALENDAR**

   A. Motion to Approve the Policy Board Meeting Minutes of November 19, 2025

   B. Motion to Accept the Measure L Funds Received and Investment Recap Report

7. **DISCUSSION/ACTION ITEMS**

   A. Ralph M. Brown Senate Bill (SB) 707 (Monica Streeter)

   B. Motion to Approve Issuance of the Fiscal Year (FY) 2023/24 Measure L Locally Controlled Funds Compliant Report Update (Franklin Wong)

   C. Motion to Approve by Resolution 25-34 Authorizing the Interim Executive Director to Negotiate and Execute a Professional Services Agreement for Accountant Services (Kate Miller)

D. Motion to Adopt by Resolution 25-35 a Professional Services Agreement for Grant Writing (José Luis Cáceres)

E. Motion to Adopt by Resolution 25-36 the 2026 Regional Transportation Improvement Program (RTIP) (José Luis Cáceres)

8. INFORMATION ITEMS

The following items are for information only.

A. Measure L Oversight Committee Special Meeting Minutes of December 2, 2025

B. Management and Finance Committee Meeting Minutes of December 3, 2025

9. CALTRANS REPORT

10. EXECUTIVE DIRECTOR REPORT

11. MEMBER REPORTS

12. ADJOURNMENT

Next Regularly-Scheduled Policy Board Meeting:
January 21, 2026 @ 6:00 pm

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

PRESENTATION

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

RECOGNITION OF SERVICE OF THE CITIZENS ADVISORY COMMITTEE MEMBER

A PRESENTATION ON THIS ITEM WILL BE MADE AT THE POLICY BOARD MEETING

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

CONSENT CALENDAR

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

POLICY BOARD MEETING
STANCOG POLICY BOARD ROOM
1111 I STREET, SUITE 308
MODESTO, CA

Minutes of November 19, 2025 (Wednesday)
6:00 pm

In addition to in-person attendance at the locations identified above, members of the public were able to join the meeting virtually or participate by teleconference to provide comments to the Policy Board during the meeting.

MEMBERS PRESENT:	Chair Buck Condit, Vito Chiesa (Arrived during item 6C), Terry Withrow (Stanislaus County); Vice-Chair George Carr (City of Hughson); Javier Lopez (City of Ceres); Rosa Escutia-Braaton, David Wright, Sue Zwahlen (City of Modesto); Casey Graham (City of Newman); Kayleigh Gilbert (City of Oakdale); Charlie Goeken (City of Waterford)
ALSO PRESENT:	Grace Magsayo, Caleb Brock (Caltrans, District 10); Kassandra Barrientos, Jose Luis Caceres, Jean Foletta, Tony Harris, Amandeep Kalkat, Kate Miller, Josie Oshana, Shannon Silva, Monica Streeter. Franklin Wong (StanCOG); Noemi Badillo (Infinity Technologies); Roberto Rodrigan (Grafica Design); Adam Barth (StanRTA); Ed Noriega, (Mark Thomas); Artin Shaverdian (Nossaman LLP); Carolyn Neumann (Stanislaus County Tax Association); Richard Quaresma, Frank Quaresma, Vernon Verburg, Maryanne Verburg (Members of the Public)

1. **CALL TO ORDER**
   Chair Buck Condit called the meeting to order at 6:05 pm.

2. **ROLL CALL**

3. **PLEDGE OF ALLEGIANCE**

4. **PUBLIC COMMENTS**
   Carolyn Neumann informed the Policy Board that the Stanislaus County Tax Association would be hosting an Affordability Town Hall meeting November 20th where they would be hosting Supervisor Terry Withrow.

5. **PUBLIC HEARING**

   A. **Draft 2026 Regional Transportation Improvement Program (RTIP)**
   José Luis Cáceres informed the Policy Board of the RTIP and Roberto Rodrigan provided translation and opened the Public Hearing. No comments were received.

6. CONSENT CALENDAR

A. Motion to Approve the Policy Board Meeting Minutes of October 15, 2025

B. Motion to Accept the Measure L Funds Received and Investment Recap Report

C. Motion to Adopt Resolution 25-17 Approving an Agreement with K8M.Consultancy

D. Motion to Adopt Resolution 25-18 Approving a Lease Extension for the Property Located at 1407 I Street

Member Charlie Goeken pulled item 6C for discussion. The Board closely discussed the contract fees for Interim Executive Director Kate Miller.

***By Motion (Member Terry Withrow/ Member Sue Zwahlen) and a 7-2-1 roll call vote with Member Lopez abstaining,** the Policy Board approved item 6C of the Consent Calendar.

***By Motion (Member David Wright/Vice-Chair Carr) and an unanimous roll call vote,** the Policy Board approved items 6A, 6B,6D of the Consent Calendar.

7. PRESENTATION

A. Legislative Report – End of Session Review

Gus Khouri stated that the legislative season concluded on October 13, 2025, and would be out of session until January 5, 2026. He also stated that the legislature was looking at a fiscal year 2026/27 deficit of $18 Billion.

8. DISCUSSION/ACTION ITEMS

A. Consider and Adopt a Resolution(s) of Necessity to Acquire Real Property, or an Interest in Real Property, by Eminent Domain for the State Route 132-West Project for the Following Parcels:

Resolution No.	Owner(s)	Parcel	ROW Acquisition Area
Resolution 25-19	Antonio A Garcia and Maria C Garcia, Trustees of the Antonio A Garcia and Maria C Garcia Trust, under Instrument dated October 23, 1992	APN 012-047-009	5,985 sq. ft. fee interest
Resolution 25-20	John S. Cardoso and Mary C. Cardoso, Trustees (or the successor trustee(s)) of the John S. Cardoso and Mary C. Cardoso 2001 Revocable Living Trust, established under agreement dated April 5, 2001	APN 012-047-010	Approximately 500,756 sq. ft. fee interest (partial acquisition)
Resolution 25-21	Joseph K. Henriques and Kristi A. Henriques, Trustees of the Henriques 2005 Revocable Trust	556 N. Gates Road, Modesto, CA 95358 (APNs: 012-	Approximately 4,082,535 sq. ft. (93.722 acre) fee

	under instrument dated April 21, 2005	060-002, 012-060-006, 012-060-007 & 012-060-008)	interest, and a 1,407 sq. ft. non-exclusive permanent access easement
Resolution 25-22	Richard Eugene Quaresma; Diane H. Quaresma and Frank D. Quaresma, Trustees of the Quaresma Family Living Trust dated August 6, 2019; Evelyn Marie Johnston, Trustee, The Evelyn Marie Johnston Family Trust, Trust B, under Declaration of Trust dated April 2, 2008	543 Butler Road, Modesto, CA 95358 (APN: 012-060-004)	Approximately 532,736 sq. ft. fee interest
Resolution 25-23	Garcia-Les Partners, L.P., a California limited partnership	7713 Maze Blvd., Modesto, CA 95358 (APN: 012-042-010)	65,128 sq. ft. fee interest
Resolution 25-24	Joseph A. Gonsalves and Debra M. Gonsalves	1088 N. Hart Road, Modesto, CA 95358 (APN: 012-040-003)	Approximately 210,437 sq. ft. fee interest, and an approximately 120,893 sq. ft. permanent road easement
Resolution 25-25	Joseph A. Gonsalves and Debra M. Gonsalves	7601 Maze Blvd., Modesto, CA 95358 (APN: 012-042-013)	Approximately 38,171 sq. ft. fee interest
Resolution 25-26	Joseph A. Gonsalves and Debra M. Gonsalves	7243 Maze Blvd., Modesto, CA 95358 (APN: 012-042-021)	Approximately 60,574 sq. ft. fee interest
Resolution 25-27	Jacob Verburg and Jayne M. Verburg, Trustees of the Jacob Verburg and Jayne M. Verburg 2004 Trust	942 N. Hart Road, Modesto, CA 95358 (APN: 012-038-014)	Approximately 286,362 sq. ft. fee interest
Resolution 25-28	Isabel V. Azevedo, Trustee of the Azevedo 1996 Family Trust, u/d/t/ dated September 4, 1996	306 N. Hart Road, Modesto, CA 95358 (APN: 012-039-016)	Approximately 8,305 sq. ft. fee interest
Resolution 25-29	Manuel J. Azevedo and Cheri D. Azevedo, trustees of The Manuel and Cheri Azevedo Trust u/d/t March 21, 2017	342 N. Hart Road, Modesto, CA 95358 (APN: 012-039-014)	Approximately 103,180 sq. ft. fee interest
Resolution 25-30	Manuel J. Azevedo and Cheri D. Azevedo, trustees of The Manuel and Cheri Azevedo Trust u/d/t/ March 21, 2017	601 N. Hart Road, Modesto, CA 95358 (APN: 012-042-017)	Approximately 6,921 sq. ft. fee interest
Resolution 25-31	Dwight A. Wolf and Lori A. Wolf as Trustees of the Wolf Family 2011 Trust for the	4290 Kansas Ave., Modesto, CA	Approximately 146,158 sq. ft. fee interest

	benefit of Dwight A. Wolf and Lori A. Wolf and their issue under instrument dated Apr. 18, 2011	95358 (APN: 007-022-016)	
Resolution 25-32	Radus L Bray and Peggy J Bray, Trustees of the R & P Bray Revocable Trust under instrument dated January 23, 2014	4130 Kansas Ave., Modesto, CA 95358 (APN 007-022-006)	A 31,523 sq. ft. fee acquisition, and a 25,742 sq. ft. easement for ingress, egress, and utilities

Tony Harris provided the Policy Board with the property information that was necessary to acquire for the State Route 132 project. Tony Harris stated that this recommendation was the most compatible with the greatest public good and the least private injury and that offers were made to the owner(s) that was required by the Government Code.

Maryanne Verberg introduced herself as a parcel property owner and provided background on the family property.

Richard Quaresma also provided background on his parcel property.

Several members of the Policy Board made comments and asked questions, to which Mr. Harris provided answers.

***By Motion (Member Charlie Goeken/ Member Kayleigh Gilbert) and a unanimous roll call vote,** the Policy Board adopted a Resolution(s) of Necessity to Acquire Real Property, or an Interest in Real Property, by Eminent Domain for the State Route 132-West Project.

The Policy Board adjourned for a five-minute break.

B. Motion to Adopt Resolution 25-33 Approving the Revised Fiscal Year (FY) 2024/25 State of Good Repair (SGR) Project List Allocations

Jean Foletta provided background on the revised State of Good Repair for FY 2024/25. She informed the board that there were funds that needed to be allocated to Turlock Transit in the amount of $70,000 that was inadvertently allocated to StanRTA.

***By Motion (Member Charlie Goeken/ Member Casey Graham) and a unanimous vote,** the Policy Board adopted resolution 25-33 approving the Revised Fiscal Year (FY) 2024/25 SGR fund allocation.

C. Fiscal Year (FY) 2026/27 Unmet Transit Needs (UTN) Process Kickoff

Jean Foletta reviewed the Unmet Transit Needs kickoff. Ms. Foletta informed the Board of outreach efforts and that StanCOG would be coordinating with MOVE Stanislaus. She shared that the UTN process began on November 12, 2025, and would conclude on January 22, 2026.

D. Motion to Approve the 2026 StanCOG Policy Board and Committee Schedule

Jean Foletta shared the 2026 StanCOG Policy Board and Committee Schedule.

***By Motion (Member Charlie Goeken/Member David Wight) and a unanimous vote,** the Policy Board approved the 2026 StanCOG Policy Board and Committee Schedule.

9. INFORMATION

The following items were provided for information only.

A. Measure L Oversight Committee (MLOC)Meeting Minutes of November 4, 2025

B. Management and Finance Committee (MFC) Meeting Minutes of November 5, 2025

C. Executive Committee Meeting Minutes November 10, 2025

10. CALTRANS REPORT

Grace Magsayo provided a report from District 10. She announced that Caltrans had a new active chief Deputy named Dave Moore. She also mentioned that the 2026 planning grant applications would be due on November 21st.

11. INTERIM EXECUTIVE DIRECTOR REPORT

Kate Miller reported that she was continuing to schedule meetings with city managers and their executive staff. Mrs. Miller introduced StanCOG's new staff member, Associate Planner Kassandra Barrientos, and provided a report on the self-help coalition board meeting that she attended.

12. MEMBER REPORTS

Member Zwahlen provided a Measure L report for the City of Modesto.
Vice-Chair Carr wished everyone a Happy Thanksgiving.
Member Wright provided a report on the traffic flow at the new In-N-Out hamburger on Oakdale Road and Standiford Avenue opened by the City of Modesto.

13. ADJOURN TO CLOSED SESSION

The Policy Board adjourned to Closed Session at 7:53 pm.

A. Public Conference with Real Property Negotiators: Pursuant to Government Code Section 54956.8
Property: APN 105-012-006 and 1111 I Street, Modesto
Agency Negotiators: Buck Condit, Policy Board Chair, and Craig Lewis, Lewis Capital Advisors
Negotiating Parties: Mechanics Bank and HLG Rental Properties
Under Negotiation: Price and Terms of Payment

B. Conference with Legal Counsel: Potential Litigation
Pursuant to paragraph (2) of subdivision (d) of Government Code Section 54956.9: Two Cases

14. RECONVENE FROM CLOSED SESSION

The Policy Board reconvened from Closed Session at 8:36 pm.

A. Report from Closed Session

There was no reportable action.

15. ADJOURNMENT

Chair Buck Condit adjourned the meeting at 8:36 pm.

Next Regularly-Scheduled Policy Board Meeting:
December 10, 2025 @ 6:00 pm

Minutes Prepared By:

Shannon Silva
Office Supervisor

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

TO:	Policy Board	**Staff Report** Motion
FROM:	Franklin Wong, Financial Services Manager Jennifer Graham, Senior Financial Services Specialist	
DATE:	December 10, 2025	
SUBJECT:	Measure L Funds Received and Investment Recap Report	

Recommendation

By Motion:

Accept the Measure L Funds Received and Investment Recap Report.

Background

The original Measure L revenue projection per the expenditure plan is $38,000,000, annually, but revenue projections are now over $60 million annually. Measure L funds are received monthly from the California Department of Tax and Fee Administration (CDTFA). Monthly estimated allocations are made by CDTFA using methodologies to estimate sales tax revenues based on past reports for the region. The actual amount for sales tax revenue is calculated in the month following the end of each quarter, at which time the CDTFA will deduct their administrative fees for the quarter and issue a final quarterly payment for the net amount based on the actual quarterly revenue received. Distributions made to jurisdictions for FY 2025/26 are based on receipts from August 1, 2025- July 31, 2026.

Discussion

As of October 31, 2025, StanCOG has received $5,259,342.39 for the month and $15,267,613.14 for FY 2025/26. The attached schedules show the status of the Measure L receipts as of September 2025. Attachment 1 provides the total monthly allocation to date as compared to the total estimated for the Fiscal Year. The year-to-date comparison between FY 2024/25 and FY 2025/26 reflects an increase of Measure L revenue of $712,521.97.

Attachment 2 reports the allocation of Measure L funds by category and jurisdiction. Attachment 3 identifies the total breakdown by jurisdiction and/or project.

The Investment Recap report reflects the cash balance of $70,643,513.13 as of October 31, 2025. The pie chart on the report shows the percentage of Measure L funds by category.

Should you have any questions regarding this staff report, please contact Franklin Wong, Financial Services Manager, at 209-525-4600 or via e-mail at fwong@stancog.org.

Attachments:

1. Measure L Funds Received
2. Measure L Allocations Year to Date
3. Measure L Jurisdiction Allocations
4. Measure L Investment Recap

STANISLAUS COUNCIL OF GOVERNMENTS

FY 2016/17 - FY 2025/26

MEASURE L SALES TAX RECEIVED BY FISCAL YEAR

Fiscal Year	Measure L Estimate	*Advance Aug	*Advance Sept**	*Advance Oct	*Advance Nov	*Advance Dec**	*Advance Jan	*Advance Feb	*Advance Mar**	*Advance Apr	*Advance May	*Advance Jun**	*Advance Jul	Total Received	Over/(Under) Estimate
2016/17	$ 4,636,849.00											$ 2,326,548.72	$ 2,310,300.00	$ 4,636,848.72	$ 0.28
2017/18	$ 38,000,000.00	$ 3,080,400.00	$ 4,816,568.04	$ 2,406,400.00	$ 3,208,500.00	$ 5,375,999.17	$ 2,727,300.00	$ 3,636,400.00	$ 4,541,239.94	$ 2,622,200.00	$ 4,385,508.85	$ 3,234,553.60	$ 3,515,463.61	$ 43,550,533.21	$ 5,550,533.21
2018/19	$ 38,000,000.00	$ 3,164,285.27	$ 3,601,301.18	$ 4,776,715.14	$ 3,874,997.86	$ 3,877,031.47	$ 3,889,363.54	$ 4,010,825.21	$ 3,723,522.60	$ 3,841,237.75	$ 3,087,567.17	$ 3,672,893.38	$ 4,255,626.50	$ 45,775,367.07	$ 7,775,367.07
2019/20	$ 38,000,000.00	$ 3,688,979.59	$ 3,778,329.93	$ 4,528,918.75	$ 3,750,070.23	$ 3,731,210.52	$ 3,800,254.86	$ 5,056,881.53	$ 3,272,027.46	$ 3,277,683.25	$ 2,928,768.07	$ 3,187,559.64	$ 4,741,959.54	$ 45,742,643.37	$ 7,742,643.37
2020/21	$ 38,000,000.00	$ 4,331,073.44	$ 4,118,147.59	$ 5,078,153.62	$ 4,432,475.99	$ 3,748,021.59	$ 4,235,193.59	$ 5,734,046.94	$ 3,782,840.00	$ 4,484,733.37	$ 5,460,189.58	$ 4,840,278.72	$ 6,250,330.66	$ 56,495,485.09	$18,495,485.09
2021/22	$ 38,000,000.00	$ 4,839,766.33	$ 4,841,474.90	$ 5,836,529.35	$ 4,943,815.73	$ 4,778,828.90	$ 4,877,929.79	$ 6,185,952.70	$ 4,619,346.56	$ 4,583,947.00	$ 5,639,814.51	$ 4,991,200.89	$ 6,046,435.17	$ 62,185,041.83	$24,185,041.83
2022/23	$ 38,000,000.00	$ 4,309,907.33	$ 4,993,099.43	$ 5,345,624.00	$ 5,462,637.00	$ 4,928,354.14	$ 4,687,533.10	$ 6,791,445.11	$ 4,656,555.69	$ 4,357,009.30	$ 5,326,235.41	$ 4,664,131.18	$ 5,619,694.11	$ 61,142,225.80	$23,142,225.80
2023/24	$ 38,000,000.00	$ 5,069,116.39	$ 4,834,300.38	$ 5,191,043.51	$ 5,524,691.93	$ 4,727,437.12	$ 4,570,378.83	$ 6,219,510.45	$ 4,699,645.81	$ 4,337,563.12	$ 5,335,401.34	$ 4,710,642.67	$ 5,254,244.22	$ 60,473,975.77	$22,473,975.77
2024/25	$ 38,000,000.00	$ 5,844,825.62	$ 4,865,639.83	$ 4,546,820.42	$ 5,456,716.00	$ 5,178,706.00	$ 4,452,975.00	$ 5,774,333.00	$ 4,442,163.00	$ 3,946,961.00	$ 6,034,035.00	$ 5,059,539.00	$ 5,746,892.00	$ 61,349,605.87	$23,349,605.87
2025/26	$ 38,000,000.00	$ 4,955,682.00	$ 5,052,588.75	$ 5,259,342.39											
Total		$ 34,328,353.97	$ 40,901,450.03	$ 42,969,547.18	$ 36,653,904.74	$ 36,345,588.91	$ 33,240,928.71	$ 43,409,394.94	$ 33,737,341.06	$ 31,451,334.79	$ 38,197,519.93	$ 36,687,347.80	$ 43,740,945.81	$ 451,663,657.87	

FY 2025/26 MEASURE L FUND RECEIVED COMPARED TO FY 2024/25 MEASURE L FUNDS RECEIVED

Fiscal Year	Measure L Estimate	*Advance Aug	*Advance Sept**	*Advance Oct	*Advance Nov	*Advance Dec**	*Advance Jan	*Advance Feb	*Advance Mar**	*Advance Apr	*Advance May	*Advance Jun**	*Advance Jul	YTD MEASURE L
2024/25	$38,000,000.00	$ 5,844,825.62	4,865,639.83	4,546,820.42										$15,257,285.87
2025/26	$38,000,000.00	$ 4,955,682.00	5,052,588.75	5,259,342.39										$15,267,613.14
DIFFERENCE		$ (889,143.62)	$ 186,948.92	712,521.97	0	0	0	0	0	0	0	0	0	$ 10,327.27

** One advance payment is made each month, and the quarterly reconciliation and payment (cleanup) is distributed in conjunction with the first advance for the subsequent quarter.

STANISLAUS COUNCIL OF GOVERNMENTS
MEASURE L ALLOCATIONS
FY 2025/26 Year To Date
October 31, 2025

Total Allocation from CDTFA	**$**	**15,267,613.14**
Less StanCOG Administration 1%	**$**	**152,676.13**
Remaining Allocations	**$**	**15,114,937.01**

2025/26	Allocation Percentages	Jurisdiction Categories/Funds	TOTAL CATEGORY	TOTAL JURISDICITON
Local Streets and Roads - 50%			**$ 7,557,468.50**	
	6.36%	Ceres - Local Streets & Roads		$ 480,655.00
	1.26%	Hughson - Local Streets & Roads		$ 95,224.10
	35.79%	Modesto - Local Streets & Roads		$ 2,704,817.98
	1.26%	Newman - Local Streets & Roads		$ 95,224.10
	3.86%	Oakdale - Local Streets & Roads		$ 291,718.28
	4.55%	Patterson - Local Streets & Roads		$ 343,864.82
	3.42%	Riverbank - Local Streets & Roads		$ 258,465.42
	15.26%	Turlock - Local Streets & Roads		$ 1,153,269.69
	1.26%	Waterford - Local Streets & Roads		$ 95,224.10
	26.98%	Stanislaus County - Local Streets & Roads		$ 2,039,005.00
	100.00%			**$ 7,557,468.50**
Traffic Management - 10%			**$ 1,511,493.70**	
	6.36%	Ceres - Traffic Management		$ 96,131.00
	1.26%	Hughson - Traffic Management		$ 19,044.82
	35.79%	Modesto - Traffic Management		$ 540,963.60
	1.26%	Newman - Traffic Management		$ 19,044.82
	3.86%	Oakdale - Traffic Management		$ 58,343.66
	4.55%	Patterson - Traffic Management		$ 68,772.96
	3.42%	Riverbank - Traffic Management		$ 51,693.08
	15.26%	Turlock - Traffic Management		$ 230,653.94
	1.26%	Waterford -Traffic Management		$ 19,044.82
	26.98%	Stanislaus County - Traffic Management		$ 407,801.00
	100.00%			**$ 1,511,493.70**
Bike and Pedestrian - 5%			**$ 755,746.85**	
	6.36%	Ceres - Bike and Pedestrian		$ 48,065.50
	1.26%	Hughson - Bike and Pedestrian		$ 9,522.41
	35.79%	Modesto - Bike and Pedestrian		$ 270,481.80
	1.26%	Newman - Bike and Pedestrian		$ 9,522.41
	3.86%	Oakdale - Bike and Pedestrian		$ 29,171.83
	4.55%	Patterson - Bike and Pedestrian		$ 34,386.48
	3.42%	Riverbank - Bike and Pedestrian		$ 25,846.54
	15.26%	Turlock - Bike and Pedestrian		$ 115,326.97
	1.26%	Waterford - Bike and Pedestrian		$ 9,522.41
	26.98%	Stanislaus County - Bike and Pedestrian		$ 203,900.50
	100.00%			**$ 755,746.85**

Regional Projects - 28%	Distribution By Project		**$ 4,232,182.36**	
		StanCOG Undistributed - Regional Projects		$ 4,232,182.36

Transit Providers - Other Transportation Programs and Services - 7%			**$ 1,058,045.59**	
Point-To-Point Services for Seniors, Veterans and Persons With Disabilities - 30%				
		StanCOG Undistributed - Point-to-Point Services		
	100.00%	Move		**$ 317,413.68**
Community Connections - 30%	Distribution By Project			
		StanCOG Undistributed - Community Connections		**$ 317,413.68**
		Ceres - Community Connections		
		Hughson - Community Connections		
		Modesto - Community Connections		
		Newman - Community Connections		
		Oakdale - Community Connections		
		Patterson - Community Connections		
		Riverbank - Community Connections		
		Turlock - Community Connections		
		Waterford - Community Connections		
		Stanislaus County - Community Connections		
Transit Services - 20%				**$ 211,609.12**
		StanCOG Undistributed -Transit Services		
	92.00%	StanRTA - Transit Services		$ 194,680.39
	8.00%	Turlock - Transit Services		$ 16,928.73
	100.00%			**$ 211,609.12**
Rail Services - 20%	Distribution By Project			
		StanCOG Undistributed -Rail Services		**$ 211,609.12**

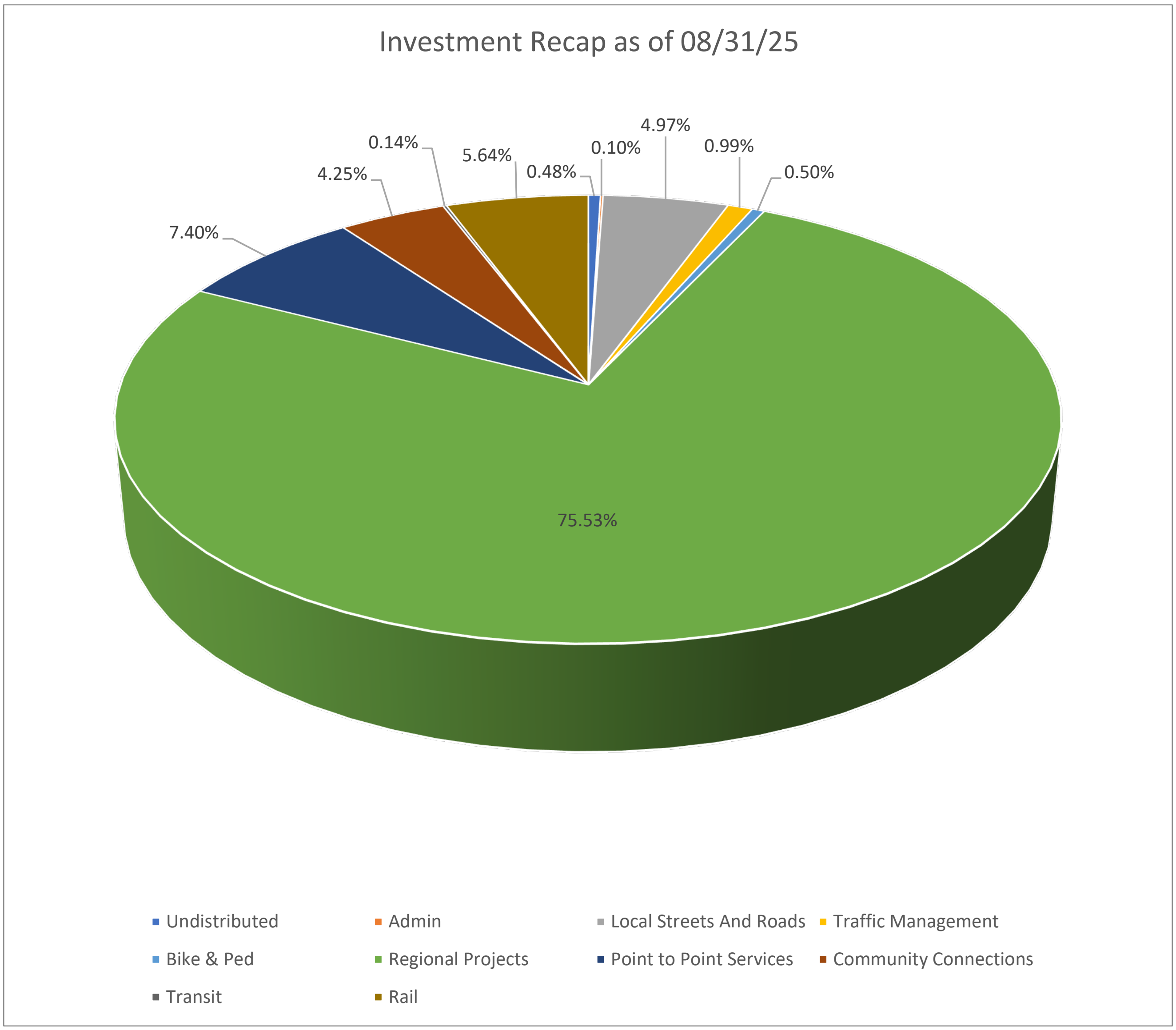
Total Allocations	**$ 15,267,613.14**	**$ 15,267,613.14**
Total Allocation	$ 15,267,613.14	$ 15,267,613.14
Variance	-	-

STANISLAUS COUNCIL OF GOVERNMENTS
MEASURE L JURISDICTION ALLOCATIONS
FY 2025-26
Oct-25

Jurisdiction	Category	Amount
StanCOG	Administrative Fees	**$ 152,676.13**
Ceres	Local Streets & Roads	$ 480,655.00
Ceres	Traffic Management	$ 96,131.00
Ceres	Bike & Pedestrian	$ 48,065.50
	Total Ceres	**$ 624,851.50**
Hughson	Local Streets & Roads	$ 95,224.10
Hughson	Traffic Management	$ 19,044.82
Hughson	Bike & Pedestrian	$ 9,522.41
	Total Hughson	**$ 123,791.33**
Modesto	Local Streets & Roads	$ 2,704,817.98
Modesto	Traffic Management	$ 540,963.60
Modesto	Bike & Pedestrian	$ 270,481.80
	Total Modesto	**$ 3,516,263.37**
MOVE	Other Transportation Programs & Services	$ 317,413.68
	Total MOVE	**$ 317,413.68**
Newman	Local Streets & Roads	$ 95,224.10
Newman	Traffic Management	$ 19,044.82
Newman	Bike & Pedestrian	$ 9,522.41
	Total Newman	**$ 123,791.33**
Oakdale	Local Streets & Roads	$ 291,718.28
Oakdale	Traffic Management	$ 58,343.66
Oakdale	Bike & Pedestrian	$ 29,171.83
	Total Oakdale	**$ 379,233.77**
Patterson	Local Streets & Roads	$ 343,864.82
Patterson	Traffic Management	$ 68,772.96
Patterson	Bike & Pedestrian	$ 34,386.48
	Total Patterson	**$ 447,024.26**
Riverbank	Local Streets & Roads	$ 258,465.42
Riverbank	Traffic Management	$ 51,693.08
Riverbank	Bike & Pedestrian	$ 25,846.54
	Total Riverbank	**$ 336,005.05**
Stanislaus County	Local Streets & Roads	$ 2,039,005.00
Stanislaus County	Traffic Management	$ 407,801.00
Stanislaus County	Bike & Pedestrian	$ 203,900.50
	Total Stanislaus County	**$ 2,650,706.50**
Turlock	Local Streets & Roads	$ 1,153,269.69
Turlock	Traffic Management	$ 230,653.94
Turlock	Bike & Pedestrian	$ 115,326.97
Turlock	Transit Services	$ 16,928.73
	Total Turlock	**$ 1,516,179.33**
StanRTA	Transit Services	$ 194,680.39
	Total StanRTA	**$ 194,680.39**
Waterford	Local Streets & Roads	$ 95,224.10
Waterford	Traffic Management	$ 19,044.82
Waterford	Bike & Pedestrian	$ 9,522.41
	Total Waterford	**$ 123,791.33**
Undistributed	Point to Point Connections	**$ -**
Undistributed	Community Connections Project Based	**$ 317,413.68**
Undistributed	Regional Projects -Project Based	**$ 4,232,182.36**
Undistributed	Rail Services	**$ 211,609.12**
	Total Undistributed Funds	**$ 4,761,205.16**
	Total Year-To-Date	**$ 15,267,613.14**

Stanislaus Council of Governments
Measure L
Investment Recap as of 10/31/2025

Investment Recap	Closing Market Value	Yield At Maturity
Oak Valley Community Bank	33,095,877.55	--
California Asset Management Program (CAMP)	37,547,635.58	0.10%
Less: Outstanding Checks	-	
Total Measure L Funds	**$ 70,643,513.13**	



This page intentionally left blank

DISCUSSION & ACTION ITEMS

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

TO:	Policy Board	**Staff Report** Discussion
FROM:	Monica Streeter, General Counsel	
DATE:	December 10, 2025	
SUBJECT:	Ralph M. Brown Act Updates Under Senate Bill (SB) 707	

Recommendation

Consider the information presented.

Background

On October 3, 2025, Senate Bill 707 (SB 707) was signed by Governor Newsom which will bring changes to public agency meetings beginning in 2026. SB 707 is intended to diversify and increase public engagement and also modernize the Ralph M. Brown Act (Brown Act) by recognizing and reflecting technological changes.

This staff report is intended to summarize some of the main changes to the Brown Act and does not summarize every detail of SB 707.

Discussion

SB 707 re-structures and adds new requirements to the Brown Act for remote participation at meetings by both members of a legislative body and by members of the public. Most provisions take effect January 1, 2026. The new "eligible legislative body" requirements, which are not applicable to StanCOG, take effect July 1, 2026.

The changes to the Brown Act can be broken down into five main categories.

1. **Traditional Teleconferencing Rules** (Government Code Section 54953).
   A. These provisions, which require each remote location identified on the agenda, agendas at each remote location, and public access at remote locations, remain largely intact.

B. Remote members must participate using both audio and video technology unless the member has a disability which requires an exception.
C. Remote members must disclose whether any other individuals over the age of 18 are present in the room in their remote location and the general nature of their relationship with those individuals.
D. Remote participation by members under these circumstances is deemed equivalent to in-person attendance, including quorum requirements.
E. This section codifies a 2024 California Attorney General Opinion allowing members of a legislative body to participate in meetings remotely as a reasonable accommodation if that member has a qualifying disability that prevents in-person attendance.
F. All votes taken will be by rollcall.

2. **Alternative Teleconference Rules Extended and Modified** (Government Code Section 54953.8 through 54953.8.7 - AB 2449 and AB 361).
   A. Authorizes teleconferencing under specific circumstances without the traditional quorum and location requirements.
   B. The definition of "just cause" has been expanded and permits members to participate remotely for reasons including, but not limited to, childcare responsibilities, illness, family medical emergencies, or military service.
   C. The minutes for the meeting will identify the specific provision that each member relined upon to participate remotely.
   D. Requirements of traditional teleconferencing rules must also be met.
   E. Remote participation for just cause is limited to two meetings per year, if the legislative body regularly meets once per month or less (StanCOG Policy Board and advisory committees meet monthly or as needed).

3. **New Categories of Bodies Covered under Alternative Teleconferencing Rules**
   A. StanCOG is an eligible multijurisdictional body, and its advisory committees are eligible subsidiary bodies.
   B. Eligible subsidiary bodies are defined as bodies that serve in an advisory capacity and are not authorized to take final action on items such as legislation, regulations, contracts, licenses, permits, grants or allocations of funds.
      i. Eligible subsidiary bodies can conduct teleconference meetings if it:
         (a) designates one physical meeting location with at least one staff member present. The agenda will be posted at the physical location but not at the remote location(s).
         (b) members shall appear on camera except if the member has a disability that results in a need to participate off camera. The visual appearance of the member can cease only when the appearance would be technologically infeasible. If a member does not appear on camera due to challenges with internet connectivity, the member will announce the reason for the nonappearance prior to turning off their camera.
         (c) An elected official serving as a member of an eligible subsidiary body in their official capacity cannot participate in a meeting by

teleconference use unless it complies with the traditional Brown Act teleconference rules.

(d) The StanCOG Policy Board has to make the following findings by majority vote before the eligible subsidiary body uses teleconferencing pursuant to this section for the first time and every six months thereafter:

- The StanCOG Policy Board has considered the circumstances of the eligible subsidiary body.
- Teleconference meetings would enhance public access.
- Teleconference meetings would promote the attraction, retention and diversity of eligible subsidiary body members.
- An eligible subsidiary body may request to present any recommendations it develops to the StanCOG Policy Board.

C. Eligible multijurisdictional bodies are defined as multijurisdictional boards, commissions, or advisory bodies of a multijurisdictional body.

i. Multijurisdictional means either a legislative body that includes representatives from more than one county, city, city and county or special district or a legislative body of a joint power entity formed pursuant to Government Code section 6500 et seq.

ii. The StanCOG Policy Board, as an eligible multijurisdictional body, may conduct teleconference meetings under this section provided it:

(a) Adopts a resolution that authorizes it to use teleconferencing at a regular meeting in open session.

(b) At least a quorum of the members participate from one or more physical locations that are open to the public and within the boundaries of the StanCOG.

(c) A member of the Policy Board may participate in a remote location if:

- The agenda identifies each member of the Policy Board that plans to participate remotely.
- The member shall participate through both audio and visual technology.
- The remote location is more than 20 miles each way from any physical location.
- Remote participation is limited to two meetings per year since the Policy Board meets once per month or less.

4. **New Obligations for "Eligible Legislative Bodies"** (Government Code Section 54953.4)

A. Imposes new requirements on "eligible legislative bodies" to promote public accessibility (two-way audio-visual platforms), language equity (translation requirements), and community outreach.

B. Eligible legislative bodies include city councils and county boards of supervisors in jurisdictions with populations of 30,000 or more, as well as large special districts meeting certain thresholds regarding full-time equivalent employees and annual revenues.

C. StanCOG does not meet the definition of "eligible legislative body" and these new provisions are not applicable to StanCOG.

5. **Other Changes**
   A. Agencies will be required to provide a copy of the Brown Act to any person elected or appointed as a member of the legislative body.
   B. Members of a legislative body can use social media for public engagement provided a majority of the legislative body does not use it to discuss agency business among themselves.

Other updates or changes enacted by SB 707 do not alter the substance of the law but simply move and regroup the information. These changes were intended to address common complaints about the organization of the Brown Act.

Should you have any questions regarding this staff report, please contact Jean Foletta, Deputy Director of Operations, at 209-525-4600 or via e-mail at jfoletta@stancog.org.

StanCOG
Stanislaus Council of Governments

TO: Measure L Oversight Committee

Staff Report
Motion

FROM: Franklin Wong, Financial Services Manager

DATE: December 10,2025

SUBJECT: Fiscal Year (FY) 2023/24 Measure L Locally Controlled Funds Compliance Report Update

Recommendation

By Motion:

Approve issuance of the Fiscal Year (FY) 2023/24 Measure L Locally Controlled Funds Compliance Report Update and letter (attached).

Background

Measure L is the ½ cent sales tax measure that was approved by voters on November 8, 2016, for transportation improvements in Stanislaus County over a 25-year period (April 1, 2017-March 31, 2042). The Measure L Expenditure Plan provides funding for countywide local street and road improvements, arterial street widening, signalization, pedestrian, bicyclist, and driver safety improvements.

Master Funding Agreements with each of StanCOG's member agencies address the distribution of the Measure L funding allocations for Local Control Funds (50% Local Streets and Roads, 10% Traffic Management, and 5% Bike and Pedestrian). The Local Control Funds (LCF) are distributed to the jurisdictions monthly, according to the percentage allocations identified in the Expenditure Plan. To be eligible to receive Measure L funds, each agency must comply with the requirements of the Master Funding Agreement and the Policies and Procedures, as well as adhering to the maintenance of effort requirement outlined in the Ordinance.

Measure L Policies and Procedures were approved by the Policy Board on November 15, 2017, and amended in 2020, 2023 and 2024, to provide consistency with the Ordinance and transparency for reporting. The requirements are intended to improve oversight of the Measure L Funds and ensure compliance by each of the agencies receiving LCF.

The Measure L Master Funding Agreement incorporates the provisions of the Measure L Policies and Procedures. The agreement sets forth the general terms and conditions each Jurisdiction must comply with in order to receive disbursements of "Local Control" (Local Streets and Roads, Traffic Management, and Bike and Pedestrian) funds. If a jurisdiction is a Provider of Transit Services, the distribution of transit funds is addressed in the Master Funding Agreement. Copies of fully executed agreements for each agency are on file with StanCOG.

Measure L funds are received monthly from the California Department of Tax and Fee Administration (CDTFA) . Distributions made to jurisdictions are based on receipts from the BOE. The Monthly Receipts Report represents the monthly breakdown by category and jurisdiction, and a summary of all funds received to date on the Measure. StanCOG provides the report to the standing committees and Policy Board in monthly agenda packets. The most recent report is provided to the Measure L Oversight Committee at their quarterly meeting.

StanCOG receives monthly reports from the local agencies reporting the funds expended for Measure L Local Streets and Roads. StanCOG utilizes a financial accounting system to track these funds in detail by project name and/or descriptions to verify that projects reported are identified in the agency's project lists.

Additionally, the Stanislaus Regional Transit Authority (StanRTA), the City of Turlock, and MOVE Stanislaus receive a portion of Measure L funds for transit operations and programs. These funds are designated for transit use only and are included in each operator's monthly distribution.

Monthly distributions are made to compliant jurisdictions and transit operators based on the distribution schedule from the prior month.

Annual Maintenance of Effort (MOE) Compliance Reports are submitted for each fiscal year. The Reports include local street and road expenditure amounts from the prior three-years as contained in the State Controller's Office (SCO) Annual Streets and Roads Reports. If the three-year average is not contained on the SCO Report, it will be calculated using the data from the previous MOE Report. Fiscal Year 2023-24 uses reported amounts from FY 2021-22, FY 2020-21, and FY 2019-20. Each subsequent year will drop off the oldest fiscal year and add the most recent fiscal year. A jurisdictions' MOE is based on a three-year average of the annual general fund expenditures using the unrestricted funds which the local jurisdiction may expend at its discretion, which are expended for local streets and roads.

If any jurisdiction had extraordinary discretionary fund expenditures during any fiscal year, it may request that the StanCOG Policy Board make a determination that those extraordinary expenses (including assessment district contributions, development impact funds, or other non-recurring contributions) be subtracted from its total expenditures. The local jurisdiction may also petition the StanCOG Policy Board for special consideration to revise its minimum expenditure base beyond the subtraction of extraordinary expenses. The local jurisdiction will be responsible for supplying supporting documentation to support the special consideration, and the petition must be approved by a majority vote of the StanCOG Policy Board.

An annual independent audit on all Measure L Funds is required. StanCOG has contracted with the independent auditing agency of Lance, Soll, & Lunghard, LLP (LSL) to prepare the audit for each agency receiving Measure L funds and StanCOG. Audits are due by March 31st of each year. For FY 2023/24, two (2) agency audits are delinquent; StanRTA and the City of Ceres. Both agencies are working closely with the LSL to finalize their respective audits.

StanCOG is required to prepare an annual report by December 31, 2025. The report is intended to highlight the region's accomplishments. This report is late due to staffing turnover, however StanCOG staff anticipate that a report will be completed no later than January 31, 2026.

The Measure L Oversight Committee is responsible for reviewing the independent fiscal audit of the expenditure of the tax funds and to issue an annual report on findings regarding compliance with the requirements of the Expenditure Plan and the Ordinance to the StanCOG Policy Board. The audits are presented in a separate report. The Measure L Oversight Committee held a workshop on November 18, 2025, to review the audits and will convene on December 2, 2025, to review documents and issue a report to the Policy Board.

Discussion

With the exceptions of the two outstanding audits and the annual StanCOG report, all of the steps identified in the Background section of this report have been followed and completed. Based upon these processes, it has been determined that for FY 2023-24 all jurisdictions are in compliance with the Measure L Policies and Procedures for Locally Controlled Funds and submission of audits with the exception of the City of Ceres and StanRTA. The StanRTA audit is expected to be completed prior to the end of the calendar year. The City of Ceres audit is expected to be completed by March 2026. The MOE requirements for the fiscal year were reviewed and all jurisdictions were in compliance with the exception of Riverbank.

Finally, FY 2023/24 Measure L funds had revenues of $61,142,226.

Should you have any questions regarding this staff report, please contact Franklin Wong, Financial Services Manager at 209-525-4600 or via e-mail at fwong@stancog.org.

Attachment:

1. Measure L Oversight Committee Annual Report Letter

This page intentionally left blank

Measure L
Local Roads First!

1111 I Street, Ste 308
Modesto, CA 95354
209.525.4600 Main
209.558.7833 Fax
www.stancog.org

December 4, 2025

Member Agencies

City of Ceres

City of Hughson

City of Modesto

City of Newman

City of Oakdale

City of Patterson

City of Riverbank

City of Turlock

City of Waterford

Stanislaus County

Measure L Oversight Committee Chair
Paul Van Konynenburg

Measure L Oversight Committee Vice-Chair

Chair Buck Condit
Stanislaus Council of Governments
1111 I Street, Suite 308
Modesto, CA 95354

Re: Measure L Oversight Committee Annual Report

Dear Chair Condit and StanCOG Policy Board:

The Measure L Oversight Committee (MLOC) met on December 2, 2025, to review whether the Stanislaus Council of Governments (StanCOG or Authority) is complying with the Measure L Ordinance and Master Funding Agreement. Under Section 18.01 of the Measure L Transportation Ordinance and Expenditure Plan (Ordinance #16-01), the MLOC is required to provide an Annual Oversight Committee Report to the StanCOG Policy Board and make it available to the public.

The Role of the Oversight Committee

The MLOC was created to provide enhanced accountability for Measure L expenditures. Our responsibilities include:

- Reviewing independent fiscal audits of tax fund expenditures
- Ensuring compliance with the Ordinance and Expenditure Plan
- Verifying the proper use of sales tax funds
- Monitoring implementation of programs and projects
- Making recommendations to the Policy Board

This oversight ensures that all voter mandates are carried out and that the financial integrity and performance of the program are maintained.

What We Reviewed

On December 2, 2025, StanCOG's Manager of Financial Services provided the 2023/24 Annual Independent Fiscal and Compliance Audit report to the MLOC. According to staff, the 2023/24 audit process was delayed due to hiring a new auditing firm and staff turnover.

FINDINGS: AREAS OF NON-COMPLIANCE

The Measure L Oversight Committee reports the following findings to the StanCOG Policy Board and the public:

1. Missing Administrative Expense Audit

Finding: The Authority failed to provide the MLOC with the Annual Independent Audit of the Authority's 1% Administration fund.
Requirement: Under Section 4.03 of the Ordinance, an independent auditor must verify that administrative expenses comply with the 1% cap and are used solely for administering the Ordinance.
Status: Staff reported to the MLOC that the Authority's fiscal year close out has been delayed because of staffing turnover but anticipates having the 1% Administration fund audit completed in February 2026.

2. Missing Maintenance of Effort Audit Letters

Finding: The Authority failed to provide individual audit letters for each Agency regarding Maintenance of Effort (MOE) compliance.
Requirements:

- Section 9.04 of the Ordinance requires an independent auditor to confirm compliance by each Agency.
- The Master Funding Agreement (Article II, Section 1.b) requires verification of each recipient's MOE compliance.
- MOE is calculated based on the three prior fiscal years' general fund spending on local streets and roads as reported to the State Controller's Office.
- Article IV, Section A.4 requires this audit within 90 days of the fiscal year end (by September 30).
- MLOC's interpretation of the MOE audit requirements is that the Ordinance and the Master Funding Agreement describe the MOE as separate and distinct from the Annual Independent Fiscal and Compliance Audit.

Status:

- In the letter of Schedule of Findings and Responses, the Auditor noted that the City of Riverbank did not meet the MOE requirement.
- The Auditor did not mention MOE compliance in the 9 other audits that were reviewed by the MLOC.
- The Auditor reviewed the Measure L Ordinance and Master Funding Agreement and stated that their approach met the single audit standard.

- MLOC's position is that the auditor should provide a separate letter affirming that the Maintenance of Effort requirement has been met.

3. Missing Evidence of Maintenance of Effort Audit Payment

Finding: The Authority failed to provide evidence that the Maintenance of Effort audit was paid for by the Agencies as required by the Measure L Master Funding Agreement.

Requirements:

- The Measure L Master Funding Agreement Article II, Section 1 (b), states that the annual independent audit shall be conducted at RECIPENT's (Agency's) expense.
- The Authority and Agency's adherence to, and enforcement of, the Master Funding Agreement was the subject of the 2020-2021 Stanislaus County Civil Grand Jury Final Report entitled "Is Stanislaus Council of Governments Enforcing Measure L Master Funding Agreement?"

Status:

- Staff reported to the MLOC that the Authority has been paying for the Maintenance of Effort audit.
- If the Authority wants to pay for the MOE audits, the Policy Board should amend the Master Funding Agreement with its member agencies.

4. Anticipated Failure to Meet Annual Report Deadline

Finding: The Authority will likely fail to meet the deadline for its Annual Report.
Requirement: Under Section 25.01 of the Ordinance, StanCOG must produce an Annual Report detailing Measure L progress, actions, and accomplishments within 180 days after the end of each fiscal year.
Status: The MLOC has not seen evidence that this deadline will be met, however staff indicates that the report will be available by March of 2026.

5. Delayed Annual Independent Fiscal and Compliance Audit

Finding: The 2023/24 Annual Independent Fiscal and Compliance Audits were not completed in a timely manner.

Requirements:

- The Expenditure Plan requires annual fiscal and compliance audits by a CPA to ensure revenues are expended appropriately.
- The Master Funding Agreement (Article IV, Section A.3) requires recipients to submit independently audited financial statements by March 31 of each year.

Explanation: According to Authority staff, the audit process was delayed due to hiring a new auditing firm and staff turnover.

Chair Buck Condit
Page Four
December 4, 2025

6. Partial Audit Coverage

Finding: The Authority has completed the 2023/24 Annual Independent Fiscal and Compliance Audits of Measure L Program for 10 out of the 12 agencies.

Status:

- The FY 2023/24 Measure L Audits were prepared by Lance, Soll, & Lunghard, LLP (LSL).
- The MLOC reviewed these 10 audits at the November 18, 2025 workshop and the December 2, 2025 meeting.
- Two Agency audits remain delinquent: **StanRTA** and the **City of Ceres**

AREAS OF CONCERN: ISSUES HIGHLIGHTED IN AUDITOR REPORTS

The Measure L Oversight Committee reports the following concerns (that were found in the completed 2023/24 Independent Auditor Reports) to the StanCOG Policy Board and the public:

Material Weaknesses and Noncompliance

Finding: The County of Stanislaus, the City of Hughson, the City of Oakdale, and the City of Riverbank received findings of material weakness and noncompliance.

Issues: These Agencies failed to meet required deadlines for milestone reporting and/or minimum website requirements under the Master Funding Agreement.

Action Taken: All four Agencies have agreed to corrective action plans.

Maintenance of Effort Non-Compliance

Finding: The City of Riverbank did not meet its Maintenance of Effort requirement.

Excessive Unspent Fund Balances

Finding: The cities of Newman, Turlock and Modesto have accumulated Measure L fund balances that are three times their annual revenue as of June 30, 2024.

Concern:

- Agencies must improve accountability for funds that remain unspent.
- While prudent reserve levels are appropriate, excessive balances may indicate delays in project implementation or a lack of shovel-ready projects.
- Excessive unspent fund balances were previously highlighted in MLOC's Measure L Oversight Committee Annual Review letter to the Policy Board on August 19, 2024.

Recommendation: Agencies should provide forward-looking project schedules to the Authority demonstrating how accumulated funds will be deployed.
the Authority demonstrating how accumulated funds will be deployed.

Timely Reporting

Finding: Several agencies were delayed in their reporting to the Authority.

Concern:

- Agencies must provide timely reporting so that both the Measure L Annual Audit and Annual Report can be completed on schedule. Delays in one Agency can affect the entire reporting process.
- The Authority and Agency's adherence to, and enforcement of, the Master Funding Agreement was the subject of the 2020-2021 Stanislaus County Civil Grand Jury Final Report.

Recommendation: The Policy Board should establish compliance policies and procedures that have real consequences for failure to meet reporting deadlines.

ADDITIONAL CONCERNS

1% of Measure L Revenues for Public Awareness Outreach Program

In 2025, the StanCOG Policy Board added new language to the uniform Master Funding Agreement under Article III, Section A, Paragraph 5. It reads: "STANCOG shall provide a report, at least quarterly, to standing committee and the Board of Directors of the 1% for Public Awareness Outreach Program which shall include an accounting of Measure L revenues and expenditures."

The Measure L Oversight Committee believes that allocating 1% of Measure L revenues to the Public Awareness Outreach Program is not allowed by the ordinance and requests StanCOG examine the consistency of the 1% with the Ordinance and applicable statutes. (We provide a further explanation in a separate letter to the Policy Board.)

The MLOC requests that the Policy Board review this issue.

RECOMMENDED ACTION

The Measure L Oversight Committee urges the StanCOG Policy Board to take the following action:

- The StanCOG Policy Board should immediately form an adhoc committee to establish compliance policies and procedures.
- This committee recommendations shall address:
    - Consequences for late audits
    - Procedures to reinforce timely reporting
    - Enforcement mechanisms for non-compliant Agencies

- By March 31, 2026, this committee shall recommend updated compliance policies and procedures to the Policy Board for adoption.

CONCLUSION

The Measure L Oversight Committee takes its responsibility seriously to ensure transparency and accountability to Stanislaus County voters. While we acknowledge the challenges StanCOG has faced this year, we must emphasize that timely and complete compliance with the Ordinance is essential to maintaining public trust.

We look forward to working with the StanCOG Policy Board to strengthen compliance processes and to highlighting for the residents of Stanislaus County that Measure L continues to be implemented in accordance with the Ordinance and Expenditure Plan.

Sincerely,

Paul Van Konynenburg, Chair
StanCOG Measure L Oversight Committee

StanCOG
Stanislaus Council of Governments

TO:	Policy Board	**Staff Report** Motion
FROM:	Kate Miller, Interim Executive Director	
DATE:	December 10, 2025	
SUBJECT:	Professional Services Agreement for Accountant Services	

Recommendation

By Motion:

Approve by resolution 25-34 authorizing the Interim Executive Director to negotiate and execute a Professional Services Agreement for Accountant Services.

Background

The agency has had significant staffing changes in recent months which have created particular challenges for the Finance Department. Coupled with delays in closing out the FY 2023-24 and FY 2024-25, prior finance management policies did not adequately disaggregate certain fund sources over a period of roughly one (1) year. While current Finance staff are working to address these issues, oversight by Brown Armstrong Certified Public Accountants, will help expedite the necessary adjustments and will provide additional oversight to ensure compliance with federal and state funding requirements, in addition to recommending policy and procedural changes.

Discussion

Brown Armstrong is uniquely qualified to provide professional Accountant Services to the agency. In addition to ensuring StanCOG's books are closed and in good order, Brown Armstrong will provide policy services that include ensuring processes are in place to provide the StanCOG Policy Board, Committees and the public with regular budget updates moving forward.

The Brown Armstrong consultant team has an exclusive background providing auditing services for public agencies throughout California, including Regional Transportation Planning Agencies and County Transportation Agencies. As such, the firm is familiar with federal and state transportation fund sources, their statutory and regulatory requirements, and Governmental

Accounting Standards Board (GASB) requirements.

Staff is recommending contracting with Brown Armstrong to:

- Oversee disaggregating inadvertently consolidated fund sources
- Provide close out support for FY 2023-24 and FY 2024-25
- Ensure compliance with grant funds and validating fund balances
- Update accounting policies and procedures to ensure timely accounting deadlines
- Help develop budget processes and quarterly updates
- Other accounting responsibilities as required

Staff is requesting the Board's approval to enter into a contract with Brown Armstrong in an amount not to exceed $89,419 plus a contingency of $13,500 for a total amount of $102,919. The proposed contact period would be 12 weeks.

Contact Kate Miller, Interim Executive Director (209)-525-4600 or kmiller@stancog.org with questions or comments.

Attachments:

1. Resolution 25-34
2. Brown Armstrong Proposal for Accountant Services

STANISLAUS COUNCIL OF GOVERNMENTS
RESOLUTION 25-34
APPROVING AN AGREEMENT WITH BROWN ARMSTRONG
FOR ACCOUNTANT SERVICES

WHEREAS, the Stanislaus Council of Governments (StanCOG) is a Regional Transportation Planning Agency (RTPA) and a Metropolitan Planning Organization (MPO), pursuant to State and Federal designation; and

WHEREAS, StanCOG has experienced significant staff turnover which necessitates hiring temporary Accounting Services; and

WHEREAS, the Brown Armstrong, Certified Public Accounting firm is uniquely qualified to provide accounting oversight and provide policy and processes recommendations to improve StanCOG's financial reporting; and

WHEREAS, Brown Armstrong's qualifications meet the agency's Sole Source Requirements, and

NOW, THEREFORE, BE IT RESOLVED, that the Stanislaus Council of Governments hereby approves a Professional Services Agreement with Brown Armstrong to provide at least 12 weeks of Accountant services in an amount not to exceed $102,919.

BE IT FURTHER RESOLVED, that the Interim Executive Director of the Stanislaus Council of Governments Policy Board is authorized to execute the Professional Services Agreement with Brown Armstrong.

THE FOREGOING RESOLUTION was introduced at a regular meeting of the Stanislaus Council of Governments, on the 10th day of December 2025. A motion was made and seconded to adopt the foregoing Resolution. Motion carried and the Resolution was adopted.

MEETING DATE: December 10, 2025

____
MATTHEW "BUCK" CONDIT, CHAIR

ATTEST:

____
KATE MILLER, INTERIM EXECUTIVE DIRECTOR

Attachment:

1. Brown Armstrong Proposal for Accountant Services

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

PROPOSAL
CONSULTING SERVICES

PREPARED FOR

Stanislaus Council of Governments

NOVEMBER 20, 2025

PREPARED BY

Brown Armstrong Accountancy Corporation
Ryan Nielsen, CPA| Partner
4200 Truxtun Avenue, Suite 300
Bakersfield, California 93309
T: (661) 324-4971 | F: (661) 324-4997 | E: rnielsen@ba.cpa

Stanislaus Council of Governments

Table of Contents

Exhibits

Cover Letter

November 20, 2025

Kate Miller
Interim Executive Director
Stanislaus Council of Governments
1111 I Street, Suite 308
Modesto, California 95354

Dear Ms. Miller;

Brown Armstrong Accountancy Corporation (Brown Armstrong) is pleased to submit this proposal to provide financial consulting services for Stanislaus Council of Governments (StanCOG). We have carefully reviewed your request and fully understand the nature and scope of services being requested. We will perform this engagement in accordance with the professional standards applicable to consulting services, including the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Consulting Services (SSCS) and the AICPA Code of Professional Conduct, and with consideration of generally accepted accounting principles for state and local governments as promulgated by the Governmental Accounting Standards Board (GASB).We believe we are the strongest candidate to meet your needs. We are committed to delivering high-quality performance and completing this engagement on or before March 31, 2026.

At Brown Armstrong, we recognize the importance of meeting your timelines. One of our key strengths is developing an approach that ensures specific deliverables are achieved within established timeframes. We will collaborate with you to create a detailed schedule that aligns with your requirements, including meeting dates, fieldwork periods, status updates, and the final reporting deadline.

Known as one of the largest regional accounting firms in Central California, Brown Armstrong's mission is "to exceed expectations and provide opportunities." Our fifty-seven (57) employees lead us in achieving this mission by working with our clients individually to overcome any challenges with a special combination of knowledge and experience in governmental transit and transportation planning agencies. We have served agencies similar to yours for over five decades.

Beyond the activity in trade associations, we offer our clients the education and organization to prepare themselves for upcoming regulation and compliance changes.

Our approach, people, commitment to timelines, and dedication to financial reporting excellence makes Brown Armstrong the best-qualified firm to meet your needs.

BAKERSFIELD
4200 Truxtun Avenue, Suite 300
Bakersfield, CA 93309
661-324-4971

FRESNO
10 River Park Place East, Suite 208
Fresno, CA 93720
559-476-3592

STOCKTON
2423 West March Lane, Suite 202
Stockton, CA 95207
209-451-4833

I will be the engagement partner and primary liaison responsible for all services provided to StanCOG, and I am entitled to represent the firm, empowered to submit this bid, and authorized to negotiate and sign a contract with StanCOG. I can be contacted at 4200 Truxtun Ave, Suite 300, Bakersfield, CA 93309, Tel (661) 324-4971, Fax (661) 324-4997, or by email at rnielsen@ba.cpa.

I, the undersigned, certify that I am duly authorized to represent the above named firm and am empowered to submit and negotiate the terms of this bid with StanCOG. In addition, I certify that I am authorized to contract with StanCOG on behalf of the above named firm. Please contact me if I can clarify or expand on any item contained in this proposal. We are available for an oral presentation, if requested. This proposal is a firm and irrevocable offer for ninety (90) days.

Sincerely,

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

Ryan L Nielsen

By: Ryan L. Nielsen, CPA
Partner

California Corporation Number: C0808648
Incorporation Date: February 10, 1977
Registered as:

Brown Armstrong Accountancy Corporation
4200 Truxtun Avenue, Suite 300
Bakersfield, CA 93309

Title of person signing on behalf of the corporation: Partner

Contractor Background

Established in April of 1974, Brown Armstrong is one of the largest regional accounting firms serving California. We have built a full-service accounting and consulting firm serving clients from San Diego to Mendocino County. The dimension that Brown Armstrong is able to offer StanCOG dedicated years in public accounting, which has enabled us to become a true advisor to your organization and an assistant to your financial success. Now, with fifty-seven (57) highly skilled employees, Brown Armstrong continues its growth as a regional firm by offering auditing, tax, accounting, consulting, and assurance services to governmental entities, nonprofits, corporations, partnerships and individuals in California.

Our experience over the past 50 years has enabled us to become a true advisor to your organization. As part of our commitment to providing quality services to our clients, our firm is a member of the Center for Public Firms Auditors Section of the American Institute of Certified Public Accountants. Our partners, managers, and seniors are actively involved in trade associations, such as the California Transit Association. We maintain current, up-to-date knowledge of governmental accounting and auditing.

The firm now employs 57 people as follows:

Our Staff		*Governmental Audit Staff*	
Partners	8	Partners	7
Managers	9	Managers	7
Seniors	13	Seniors	10
Staff	10	Staff	10
Support Staff	17	Support Staff	3
	57		37

Our governmental audit staff is made up of thirty-seven (37) professionals who are experts in their field. We have crafted expertise in auditing the public sector since the birth of the company. Through tireless planning, relationship building, and knowledge of the realm, we are dedicated to serving our clients and exceeding their needs and expectations.

Location(s) and Telephone Number(s)

We have three (3) offices located throughout the state of California. We have additional offices in Fresno and Stockton to better service our clients' needs. Our main office is located in Bakersfield, California. All assigned personnel will be employed on a full-time basis from the Bakersfield office. Pertinent information for those offices are as follows:

Bakersfield Office
4200 Truxtun Avenue, Suite 300
Bakersfield, CA 93309
T: (661) 324-4971
F: (661) 324-4997

Fresno Office
10 River Park Place, East, Suite 208
Fresno CA, 93720
T: (559) 476-3592
F: (661) 324-4997

Stockton Office
2423 West March Lane, Suite 202
Stockton, CA 95207
T: (209) 888-4751
F: (661) 324-4997

Approach

We thoroughly understand the nature and scope of the consulting services StanCOG is seeking. We will perform this engagement as a consulting engagement in accordance with the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Consulting Services (SSCS) and the AICPA Code of Professional Conduct. In performing our work, we will consider the requirements of generally accepted accounting principles for state and local governments as promulgated by the Governmental Accounting Standards Board (GASB) and applicable State of California and federal guidance, including, as appropriate, the Transportation Development Act (TDA), the Uniform Guidance for federal awards, and other relevant compliance requirements. Our commitment to performance and efficient completion of this engagement on or before March 31, 2026, along with our vast experience in governmental entities, including transits and transportation planning agencies, makes us a prime candidate as your financial consulting advisors.

Our approach is based on a thorough understanding of the environment and risks, and is non-intrusive to your day-to-day operations, but a hands-on approach that makes you feel comfortable and part of the process.

GOAL 1: ANALYZE THE FINANCIAL STATEMENT CLOSE FOR THE PAST 4 YEARS

Objective: To evaluate the design and operation of the monthly and annual financial close process for the past four fiscal years, identify gaps, and recommend improvements to support accurate and timely financial reporting. We will consider compliance with GASB pronouncements, including the GASB reporting model.

Performance Standard:

- Perform walkthroughs to gain an understanding of processes.
- Review account reconciliations and supporting documentation for account balances.
- Provide recommendations for process improvement.

GOAL 2: ANALYZE OPEN/UNBILLED GRANTS

Objective: To review open and unbilled grants and reconcile activity to grant agreements and supporting schedules.

Performance Standard:

- Compile a schedule of open and unbilled grants and reconcile to the general ledger.
- We will evaluate grant accounting and revenue recognition practices for consistency with GAAP and applicable grantor requirements.
- Provide a summary schedule and recommendations for corrections and process improvements.

GOAL 3: ESTABLISH POLICIES AND PROCEDURES, WHERE NEEDED

Objective: To establish or update written accounting policies and procedures to support consistent application of accounting principles, and strengthen internal controls.

Performance Standard:

- Obtain current policies and procedures for understanding and review.
- Identify areas of improvement within existing policies or additional needed policies.
- Provide recommendations for improvement of existing policies or establishment of new policies.

GOAL 4: SET UP FUND ACCOUNTING, WHERE NEEDED

Objective: To review and assess whether the fund accounting structure is appropriate, within fund requirements, consistent with GASB guidance, and allows management and the Board to monitor financial activity at the fund level.

Performance Standard:

- Review current fund structure in place and propose a new structure if considered necessary.
- Review current reporting system and verify it is compatible with the fund structure.
- Test fund-level financial reports to verify activity reconciles to the general ledger and underlying records.

GOAL 5: PROVIDE FEEDBACK ON THE FINANCIAL ACCOUNTING AND REPORTING TEAM

Objective: To assess the current financial accounting and reporting team's roles, capacity, and skill set in relation to the organization's needs and recommend improvements to structure, processes, and/or training.

Performance Standard:

- Conduct interviews and work with key accounting team members to gain an understanding of roles and responsibilities.
- Prepare a brief written assessment addressing role clarity, workload, staffing levels, and competencies.
- Provide recommendations for role refinement, training, and/or additional resources as appropriate.

Proposed Schedule of Work and Deadlines

Performance of Consulting Procedures

We will begin our consulting procedures with an entrance conference with StanCOG staff. StanCOG staff will be asked to provide us with relevant data files for the period covered, from which we will perform our analysis and the procedures described above.

Exit Conference with Management

An important process in our engagement plan is to hold an exit conference with management. The purpose of the exit conference is to discuss the results of the AUPs, communicate to management any reportable conditions identified during our AUPs to allow management to respond to the finding(s) and discuss the draft report and timeline of the final delivery of the reports.

Final Reports

We will prepare a draft report summarizing the procedures performed, the results of our analyses, and our observations regarding StanCOG's financial close processes, grants, fund accounting, and related internal controls. At appropriate points during the engagement, we will discuss preliminary observations with management and staff to ensure our understanding is accurate and to obtain additional context. Our final written report to management and the Board will include specific, prioritized recommendations for improvements in accounting practices, internal control procedures, and operational efficiency.

Experience and Technical Competence

Although this engagement is consulting in nature, our firm has extensive experience in audits of local governments, having performed over 900 audits of public agencies over the past five (5) years. Several of these are local government agencies with a population of over 50,000 and over $100 million in general governmental revenues. We currently audit and provide agreed-upon procedure services to transits, counties, cities, and numerous other local governments. Exhibit II of this proposal presents a summary of our recent governmental experience.

Additional Transit Entity Experience

Anaheim Transportation Network
Antelope Valley Transit Authority
Central Contra Costa Transit Authority
Eastern Contra Costa Transit Authority
Fresno County Transportation Authority
Gold Coast Transit District
Golden Empire Transit District
Kern Council of Governments
Kings County Area Public Transit Agency
Marin County Transit District
Monterey-Salinas Transit
Napa Valley Transportation Authority
Peninsula Corridor Joint Powers Board
Riverside Transit Agency
San Joaquin Council of Governments
San Joaquin Regional Transit District
San Luis Obispo Council of Governments
San Luis Obispo Regional Transit Authority
Santa Barbara Metropolitan Transit District
Santa Cruz Metropolitan Transit District
Solano County Transit
Stanislaus Council of Governments
Stanislaus Regional Transit Authority
SunLine Transit Agency
Tulare County Association of Governments
Tulare County Transit Authority
Tulare County Regional Transit Agency

TDA Experience

Kern Council of Governments
- City of Bakersfield - *TDA Funds*
- City of Arvin - *TDA Funds*
- California City - *TDA Funds*
- City of Delano - *TDA Funds*
- City of Maricopa - *TDA Funds*
- City of McFarland - *TDA Funds*
- City of Ridgecrest - *TDA Funds*
- City of Taft - TDA Funds
- City of Tehachapi - *TDA Funds*
- County of Kern - *TDA Funds*
- North of the River Recreation and Parks - *TDA Funds*

Gold Coast Transit District
- City of Ojai - *TDA Funds*
- City of Oxnard - *TDA Funds*
- City of Port Hueneme - *TDA Funds*
- City of Ventura - *TDA Funds*
- County of Ventura *TDA Funds*

San Joaquin Council of Governments
- City of Lodi - *TDA and Measure K Funds*
- City of Escalon - *TDA and Measure K Funds*
- City of Manteca - *TDA and Measure K Funds*
- City of Ripon - *TDA and Measure K Funds*
- City of Stockton - *TDA and Measure K Funds*
- City of Tracy - *TDA and Measure K Funds*
- County of Stockton - *TDA and Measure K Funds*

Tulare County Association of Governments
- City of Dinuba - *TDA and Measure R Funds*
- City of Exeter - *TDA and Measure R Funds*
- City of Farmersville - *TDA and Measure R Funds*
- City of Lindsay - *TDA and Measure R Funds*
- City of Porterville - *TDA and Measure R Funds*
- City of Tulare - *TDA and Measure R Funds*
- City of Visalia - *TDA and Measure R Funds*
- City of Woodlake - *TDA and Measure R Funds*
- County of Tulare - *TDA and Measure R Funds*

Miscellaneous TDA Experience
- San Joaquin Regional Transit District
- San Joaquin Regional Rail Commission
- City of Paso Robles TDA
- City of St. Helena TDA
- County of Napa TDA
- City of Eastvale - TDA Funds
- City of Lake Elsinore - TDA Funds
- City of Menifee - TDA Funds
- City of Moreno Valley - TDA Funds
- City of Morro Bay – TDA Funds
- City of Perris - *TDA Funds*
- City of Temecula - *TDA Funds*
- County of Riverside - *TDA Funds*

References

Below are our most recent clients that may be contacted as references for services similar to StanCOG.

Kern Council of Governments

Scope of Work:	Annual Financial Audit, TDA Compliance, Single Audit
Date:	2008 – Present
Hours:	830
Partner:	Neeraj Datta, CPA, CGMA
Principal Contact:	Becky Napier | *Deputy Director* (661) 635-2922 bnapier@kerncog.org

Tulare County Association of Governments

Scope of Work:	Annual Financial Audit, TDA Compliance, Single Audit, Measure R Audit
Date:	2014 – Present
Hours:	790
Partner:	Neeraj Datta, CPA, CGMA
Principal Contact:	Leslie Davis | *Deputy Finance Director (retired July 25, 2025)* Alex Cruz | *Deputy Finance Director* (559) 623-0458 ldavis@tularecag.ca.gov

San Luis Obispo County Association of Governments

Scope of Work:	Annual Financial Audit, TDA Compliance, Single Audit
Date:	2020 – Present
Hours:	260
Partner:	Ryan L. Nielsen, CPA
Principal Contact:	Ashley Edwards| *Administrative Services Officer* (805) 781-4392 aedwards@slocog.org

Santa Cruz Metropolitan Transit District

Scope of Work:	Annual Financial Audit, TDA Compliance, Single Audit, Measure D
Date:	June 2013 – Present
Hours:	200
Partner:	Ryan L. Nielsen, CPA
Principal Contact:	Kristina Mihaylova | *Finance Deputy Director* (831) 426-6080 kmihaylova@scmtd.com

Riverside Transit Agency

Scope of Work:	Annual Financial Audit, TDA Compliance, Single Audit, Other Agreed Upon Procedures
Date:	June 2003 – Present
Hours:	165
Partner:	Ryan L. Nielsen, CPA
Principal Contact:	Charlie Ramirez | *Chief Financial Officer* (951) 565-5156 cramirez@riversidetransit.com

Team Experience

StanCOG requires advisors who can quickly identify and understand the pertinent issues and promptly provide assistance whenever and wherever needed. This cannot be accomplished without a comprehensive knowledge of operations. Brown Armstrong has assembled a key group of professionals that possess a firm grasp of the subject matter, as well as the experience, confidence, and friendliness you deserve. Our staff will be there when you need them, and they will be continually involved in the engagement procedures. This will allow you to have access to decision makers and the resources you need at all times.

Key Personnel

Listed below is the proposed team for StanCOG's engagement.

Engagement Team	Project Role	Years of Experience
Ryan Nielsen, CPA	Engagement Partner	21
Sarabeth Prior-Dalmas, CPA	Engagement Manager	12

Resumes of the engagement team can be found on the following pages.

Resumes

Ryan L. Nielsen, CPA

Engagement Partner

Background

Ryan Nielsen is a partner with over 21 years of experience in governmental accounting. He began his career here in Bakersfield at Brown Armstrong while working on his accounting degree from CSUB. Since graduating with high honors in 2003, Ryan has grown within the firm serving a diverse client base. His expertise ranges from public transit and transportation planning to family owned oil and gas producers. He also has gained great experience in large publicly traded companies.

Ryan has always ensured that we have the highest level of audit, tax, and consulting services for all of his clients through relationship building. He is actively involved in a number of professional organizations such as the California Transit Association, American Institute of Certified Public Accountants, the California Society of Certified Public Accountants, and the California Municipal Finance Officers Association.

Contact

rnielsen@ba.cpa
661-324-4971
Bakersfield, California
www.ba.cpa

Education

California State University, Bakersfield
Bachelors of Science Degree in Business and Public Administration with a Concentration in Accounting
2003

Roles and Responsbilities

- Overall responsibility for the audit and delivery of client service
- Approves the overall audit risk assessment and audit procedures
- Communicates with executive management, and members of StanCOG, regarding audit planning, fieldwork and reporting
- Available throughout the year to ensure proactive issue identification and service delivery

Experience

Transits

Anaheim Transportation Network
Eastern Contra Costa Transit Authority
Fresno County Transportation Authority
Gold Coast Transit District
Golden Empire Transit District
Kern Council of Governments
Kern County TDA Fund Recipients
Kings County Area Public Transit District
Marin County Transit District
Monterey-Salinas Transit
Napa Valley Transportation Authority
Peninsula Corridor Joint Powers Board
Riverside Transit Agency
San Joaquin Council of Governments
San Joaquin County TDA Fund Recipients
San Joaquin Regional Transit District
San Luis Obispo Council of Governments
Santa Barbara Metropolitan Transit District
Santa Cruz Metropolitan Transit District
Solano County Transit

Special Districts

Belridge Water Storage District
Carpinteria Valley Water District
Golden Valley Municipal Water District
Lebec County Water District
North Kern Cemetery District
Pixley Public Utility District
West Valley County Water District

Sarabeth Prior-Dalmas, CPA

Engagement Manager

Background

Sarabeth is the engagement manager of the project and located in our Bakersfield office. She has 12 years of accounting and auditing experience, 8 of which are specialized in governmental auditing at Brown Armstrong. Her primary business focus is governmental entities audit and accounting. Her audit specialties include cities, counties special districts, transits, and non-profits.

Sarabeth will be highly involved in the field work and a face-to-face presence for Brown Armstrong. She and the senior accountant will be easily accessible to StanCOG at all times. Her ability to manage an audit has become invaluable for Brown Armstrong. She is actively involved in a number of professional organizations such as the American Institute of Certified Public Accountants and the California Society of Certified Public Accountants.

Roles and Responsbilities

- Reports to the Partners regarding audit and technical matters
- Assists in the coordination of planning, fieldwork, and reporting matters
- Reviews audit documentation for significant audit areas
- Is in constant communication with executive management and members of StanCOG regarding audit planning, fieldwork, and reporting

Contact

sprior-dalmas@ba.cpa
661-324-4971
Bakersfield, California
www.ba.cpa

Education

California State University, Bakersfield
Bachelor of Science Degree in Business Administration, *Concentration in Accounting*

Experience

Transits

Kern Council of Governments
Stanislaus Council of Governments
Riverside Transit Agency
San Joaquin Council of Governments
San Joaquin Regional Transit District
Tulare County Association of Governments
Tulare County Regional Transit Agency

Counties

Merced
Riverside
San Luis Obispo
Santa Barbara
Santa Cruz
Tulare

Cities

Bakersfield
Morro Bay

Retirements

City of Fresno Employees' Retirement System
Ventura County Employees' Retirement System

Special Districts

15th District Agricultural Association Kern County Fair
Bear Mountain Recreation and Park District
Buena Vista Water Storage District
Cawelo Water District
Goleta Water District
Indian Wells Valley Groundwater Authority
Kern Delta Water District
Kern Local Agency Formation Commission
Lake Isabella Community Services District
Lamont Public Utility District
Mojave Air and Space Port
Mojave Public Utility District
North Kern Cemetery District
Port Hueneme Water Agency
San Luis Obispo Integrated Waste Management Authority
South San Joaquin Irrigation District
Ventura Automobile and Insurance Fraud Programs

Cost Proposal

The total all-inclusive maximum price contains all direct and indirect costs, including all out-of-pocket expenses. All expense reimbursements will be charged against the total all-inclusive maximum price.

Schedule of Hours and Fees

Week through Q1	Work	Travel	Total
12/1/2025	5	-	5
12/8/2025			
12/15/2025	16	8	24
12/22/2025			
12/29/2025			
1/5/2026	16	8	24
1/12/2026	16	8	24
1/19/2026			
1/26/2026	16	8	24
2/2/2026	16	8	24
2/9/2026	16	8	24
2/16/2026	16	8	24
2/23/2026	16	8	24
3/2/2026	16	8	24
3/9/2026	16	8	24
3/16/2026	16	8	24
3/23/2026			
3/30/2026	16	8	24
Total Hours	197	96	293
Total Cost ($275/hour)	$ 54,175	$ 26,400	$ 80,575
Travel and Lodging			
Hotel Costs - $150/night			
Travel Weeks - 12 wks/3 nights			
Total Travel and Lodging	$ -	$ 5,400	$ 5,400
Mileage	$ -	$ 3,444	$ 3,444
Total All-Inclusive Maximum Price	**$ 54,175**	**$ 35,244**	**$ 89,419**

Rates for Additional Professional Services

If it should become necessary for StanCOG to request Brown Armstrong to render any additional services to either supplement the services requested, or to perform additional work as a result of the specific recommendations included in any report issued on this engagement, then such additional work shall be performed only if set forth in an amendment to the contract between StanCOG and the Firm. Any such additional work agreed to between StanCOG and the Firm shall be performed at the following rates: $450 per hour for a Partner and $275 per hour for a Manager.

Manner of Payment

Brown Armstrong agrees to progress payments on the basis of hours of work completed during the course of the engagement and out-of-pocket expenses incurred in accordance with our cost proposal. Interim billings shall cover a period of not less than a calendar month. We understand the final payment will be made after delivery of the final reports.

Exhibit I

External Quality Control Review Report

M·U·N

Report on the Firm's System of Quality Control

April 10, 2025

To the Shareholders of Brown Armstrong Accountancy Corporation
and the Peer Review Committee of the CalCPA Peer Review Program

We have reviewed the system of quality control for the accounting and auditing practice of Brown Armstrong Accountancy Corporation (the firm) in effect for the year ended October 31, 2024. Our peer review was conducted in accordance with the Standards for Performing and Reporting on Peer Reviews established by the Peer Review Board of the American Institute of Certified Public Accountants (Standards).

A summary of the nature, objectives, scope, limitations of, and the procedures performed in a system review as described in the Standards may be found at aicpa.org/prsummary. The summary also includes an explanation of how engagements identified as not performed or reported on in conformity with applicable professional standards, if any, are evaluated by a peer reviewer to determine a peer review rating.

Firm's Responsibility

The firm is responsible for designing and complying with a system of quality control to provide the firm with reasonable assurance of performing and reporting in conformity with the requirements of applicable professional standards in all material respects. The firm is also responsible for evaluating actions to promptly remediate engagements deemed as not performed or reported on in conformity with the requirements of applicable professional standards, when appropriate, and for remediating weaknesses in its system of quality control, if any.

Peer Reviewer's Responsibility

Our responsibility is to express an opinion on the design of and compliance with the firm's system of quality control based on our review.

Required Selections and Considerations

Engagements selected for review included engagements performed under *Government Auditing Standards*, including a compliance audit under the Single Audit Act and an audit of an employee benefit plan.

As a part of our peer review, we considered reviews by regulatory entities as communicated by the firm, if applicable, in determining the nature and extent of our procedures.

Opinion

In our opinion, the system of quality control for the accounting and auditing practice of Brown Armstrong Accountancy Corporation in effect for the year ended October 31, 2024, has been suitably designed and complied with to provide the firm with reasonable assurance of performing and reporting in conformity with applicable professional standards in all material respects. Firms can receive a rating of *pass, pass with deficiency(ies)* or *fail*. Brown Armstrong Accountancy Corporation has received a peer review rating of *pass*.

MUN CPAs, LLP

MUN CPAs, LLP

MUN CPAs, LLP | 1760 Creekside Oaks Drive, Suite 160, Sacramento, CA 95833 | www.muncpas.com
GLENDALE • ROSEVILLE • SACRAMENTO • ZEPHYR COVE • KAUAI

Exhibit II

Summary of Recent Governmental Experience

TRANSITS

Anaheim Transportation Network
Antelope Valley Transit Authority
Central Contra Costa Transit Authority
Eastern Contra Costa Transit Authority
Fresno County Transportation Authority
Gold Coast Transit District
Golden Empire Transit District
Kern Council of Governments
Kings County Area Public Transit Agency
Marin County Transit District
Monterey-Salinas Transit
Napa Valley Transportation Authority
Peninsula Corridor Joint Powers Board
Riverside County Transportation Commission
Riverside Transit Agency
San Bernardino County Transportation Authority
San Joaquin Council of Governments
San Joaquin Regional Transit District
San Luis Obispo Council of Governments
San Luis Obispo Regional Transit Authority
Santa Barbara Metropolitan Transit District
Santa Cruz Metropolitan Transit District
Solano County Transit
Stanislaus Council of Governments
Stanislaus Regional Transit Authority
SunLine Transit Agency
Tulare County Association of Governments
Tulare County Regional Transit Agency

NON-PROFITS

Bakersfield ARC
California Association of County Treasurers and Tax Collectors
California Association of Public Authorities for IHSS
Civil Justice Association of California
Community Action Partnership of Kern
Community Action Partnership of San Luis Obispo
Community Action Partnership of Madera County
Kern County Bar Association
Missionary Church Western Regional
Tranquil Waters Guidance Center
Valley Consortium for Medical Education
Women's Center – High Desert

HEALTHCARE

Liberty Health Advantage
Heritage Provider Network
Heritage California Medical Group
Heritage New York Medical Group
Southwest Health Care District
Riverside County Health System - Medical Center

SPECIAL DISTRICTS

Antelope Valley East Kern Water Agency
Antelope Valley Fair Association
Friends of the Antelope Valley Fair
Bear Mountain Recreation and Park District
Buena Vista Water Storage District
California Valley Community Services District
Carpinteria Valley Water District
Cawelo Water District
Channel Islands Beach Community Services District
East Bay Regional Park District
Eastern Kern Air Pollution Control District
Friends of the Kern County Fair
Golden Valley Municipal Water District
Goleta Water District
Indian Wells Valley Groundwater Authority
James Water Bank Authority
Kern Local Agency Formation Commission
Kern Delta Water District
Kern Tulare Water District
Kern Water Bank Authority
Lake Isabella Community Services District
Lamont Public Utility District
Las Posas Valley Watermaster
Lebec County Water District
Merced Subbasin Groundwater Sustainability Agency
Mojave Public Utility District
Napa Local Agency Formation Commission
North Kern Cemetery District
North Coast Unified Air Quality Management District
Olcese Water District
Riverside County Habitat Conservation Agency
Pixley Public Utility District
Plumas Eureka Community Services District
Port Hueneme Water Agency
San Joaquin Area Flood Control Agency
San Joaquin Valley Air Pollution Control District
San Luis Obispo County Integrated Waste Management Authority
Shafter Recreation and Park District
Sonoma County Public Safety Consortium
South San Joaquin Irrigation District
Tehachapi-Cummings County Water District
The 15th District Agriculture Association - Kern County Fair
West Valley County Water District
Westside Mosquito and Vector Control District

COUNTY RETIREMENTS

Fresno	Mendocino	Santa Barbara
Imperial	Sacramento	Sonoma
Kern	San Bernardino	Stanislaus
Los Angeles	San Diego	Tulare
Marin	San Joaquin	Ventura
Merced	San Mateo	

OTHER RETIREMENTS

City of Fresno Employees' Retirement Systems
Los Angeles Fire and Police Pension System
Los Angeles City Employees' Retirement System
San Francisco Bay Area Rapid Transit District Money Purchase Plan and Deferred Compensation Plan
San Joaquin Regional Transit District Retirement Plans
San Luis Obispo County Employees' Pension Trust

CITIES

Bakersfield
Fresno
Huron
Laguna Woods
Morro Bay
Paso Robles
St. Helena
Tulare
Turlock
Visalia

COUNTIES

Fresno
Kern
Merced
Riverside
San Benito
San Joaquin
Santa Barbara
Santa Cruz
Stanislaus
Tulare
Napa

FIRST 5

Kern
Merced
Monterey
Napa
San Mateo
Sonoma
Stanislaus
Ventura

StanCOG
Stanislaus Council of Governments

TO:	Policy Board	**Staff Report** Resolution
FROM:	José Luis Cáceres, Director of Programming and Program Delivery	
DATE:	December 10, 2025	
SUBJECT:	Professional Services Agreement for Grant Writing	

Recommendation

By Motion:

Adopt by resolution authorizing the Executive Director to negotiate and execute a Professional Services Agreement for an amount not-to-exceed $150,000 for grant writing services with the option to increase the total contract amount to $200,000, subject to certain restrictions.

Background

StanCOG is responsible for securing funds to construct State Route 132 West. The upcoming work will be constructed in two phases:

1. Dakota to Gates
2. SR 99/SR 132 Interchange

The state and federal funding grant programs for which this work is eligible are difficult to secure. Successful grant applications may require technical grant writing expertise beyond the ability and availability of StanCOG staff. StanCOG will soon end its existing contract for Grant Writing Services, having expended $99.729 of the $100,000 budget. Therefore, the agency is seeking the services of a qualified firm to provide grant writing services for development and submittal of grant applications.

The work necessary to secure a grant includes:

- Preparing the grant applications, including creating graphics and maps, and assisting in securing support letters.
- Performing specialized technical analyses required by federal, state, and regional agencies, such as benefit-cost analysis, modeling, emissions reduction calculations, mapping, and use of software tools such as CalEnviroScreen, Healthy Places Index, etc.
- Identifying funding opportunities, being aware of upcoming grant deadlines, and assisting in evaluating viability of potential applications for such funding opportunities.
- Being knowledgeable of the state and federal funding guidelines and rules for the various funding programs and ensuring all required components of grant proposals are included in the submission; ensuring adherence to grant evaluation criteria, requirements, and deadlines.
- Participating in project-related meetings and taking the lead on scheduling meetings, developing meeting agendas, bringing together stakeholders, and obtaining relevant information from staff and consultants.
- Developing a schedule for grant pursuit efforts from kick-off through grant application to submission and concluding with a grant pursuit team debrief. Schedules would include relevant milestones, review periods, and deliverable dates for each team member.

The firm best suited to secure grant funding for StanCOG will have, among other strengths, an excellent understanding of StanCOG's projects and a team that has expertise and experience successfully securing similar grants.

Discussion

The timeline for the submission and review of the Grant Writing RFP is as follows:

Timeline

Release Project Date	10/23/2025
Question Submission Deadline	11/7, 4:00 pm
Question Response Deadline	11/14, 4:00 pm
Proposal Submission Deadline	11/21, 4:00 pm
StanCOG Contract Authorization	12/11

StanCOG received nine proposals. Consultant selection was carried out by the Evaluation Committee, which consisted of one representative of StanCOG staff and a management-level contracted consultant.

The Evaluation Committee scored and ranked the proposals using criteria designed to evaluate demonstrated competence and qualifications while also taking price into consideration.

The table below lists the average ranked scores for each of the proposals.

Table: Respondents Ranked by Average Score

Respondents	Executive Summary	Knowledge of StanCOG Projects	References	Experience	Scope of Services & Rates	Total
Max Possible Score	5	35	10	30	20	100
Mark Thomas & Co.	5	35	10	29	19.5	**98.5**
AECOM	5	32	10	27.5	17	**91.5**
Cambridge Systematics, Inc.	5	32	9	25	18	**89**
Siegfried Engineering, Inc.	5	29.5	8.5	20.5	13.5	**77**
System Metrics Group, Inc.	5	25	9	22.5	14.5	**76**
BKF Engineers	5	26	8	22	14.5	**75.5**
GirlWrites LLC	4	25	4	15	12	**60**
Granthropology LLC	2	10	4	10	11.5	**37.5**
A Boutique PR Agency	3.5	15	0	5	2.5	**26**

Mark Thomas & Company scored the highest amongst the Evaluation Committee and is recommended as the vendor for which to negotiate and execute a Professional Services Agreement.

Upon the Policy Board's authorization to proceed, contract negotiations with Mark Thomas & Co. will be finalized, and a Professional Services Agreement will be executed. Funding for the grant-writing services will come from the State Route 132 West project.

Should you have any questions regarding this report, please contact José Luis Cáceres, Director of Programming and Program Delivery, at 209.525.4645 or via e-mail at jcaceres@stancog.org.

Attachment

1. Resolution 25-35

This page intentionally left blank

STANISLAUS COUNCIL OF GOVERNMENTS

RESOLUTION 25-35

AUTHORIZING THE STANCOG EXECUTIVE DIRECTOR TO NEGOTIATE AND EXECUTE A PROFESSIONAL SERVICES AGREEMENT WITH MARK THOMAS & COMPANY FOR GRANT WRITING SERVICES

WHEREAS, the Stanislaus Council of Governments (StanCOG) is a Regional Transportation Planning Agency (RTPA) and a Metropolitan Planning Organization (MPO), pursuant to State and Federal designation; and

WHEREAS, StanCOG is responsible for securing funds to construct State Route 132 West; and

WHEREAS, StanCOG may be responsible for securing funds for other projects, plans, or programs; and

WHEREAS, StanCOG is seeking the services of a qualified firm to provide grant writing services for development and submittal of grant applications; and

WHEREAS, a request for proposals was released on October 23, 2025, with a deadline for proposal submittals by November 7, 2025; and

WHEREAS, StanCOG staff assembled an Evaluation Committee comprised of one representative of StanCOG staff and a management-level contracted consultant; and

WHEREAS, StanCOG received nine complete proposals in response to the solicitation; and

WHEREAS, Mark Thomas & Company received the highest score, an overall average score of 96 out of 100, based on the evaluation criteria identified in the request for proposals.

NOW, THEREFORE BE IT RESOLVED, the Stanislaus Council of Governments Policy Board authorizes the Executive Director to negotiate and execute a contract with Mark Thomas & Company for an amount not-to-exceed $150,000.00 (ONE HUNDRED AND FIFTY THOUSAND AND 00/100 DOLLARS) for grant writing services.

BE IT FURTHER RESOLVED that StanCOG reserves the right, in its sole discretion, to increase the total contract amount during the term of the Agreement to $200,000 subject to the documented need for the increased services/deliverables, the availability of budgeted funds, written mutual agreement by both parties to amend the contract, and approval by the StanCOG Policy Board.

BE IT FURTHER RESOLVED that the Executive Director is authorized to make administrative changes to the scope or budget of the executed contract, as needed, to ensure that the project is implemented in the most efficient and cost-effective manner possible.

The foregoing Resolution was introduced at a regular meeting of the Stanislaus Council of Governments, on the 10th day of December, 2025. A motion was made and seconded to adopt the foregoing Resolution. Motion carried and the Resolution was adopted.

MEETING DATE: December 10, 2025

MATTHEW "BUCK" CONDIT, CHAIR

ATTEST:

KATE MILLER, INTERIM EXECUTIVE DIRECTOR

StanCOG
Stanislaus Council of Governments

TO:	Policy Board	**Staff Report** Resolution
FROM:	José Luis Cáceres, Director of Programming and Program Delivery	
DATE:	December 3, 2025	
SUBJECT:	2026 Regional Transportation Improvement Program (RTIP)	

Recommendation

By Motion:

Adopt resolution 25-36 approving the 2026 Regional Transportation Improvement Program.

Background

The State Transportation Improvement Program (STIP) guidelines require that Regional Transportation Planning Agencies such as StanCOG prepare and submit a Regional Transportation Improvement Program (RTIP) to the California Transportation Commission (CTC) every two years. The STIP is the biennial five-year plan adopted by the CTC for programming certain state and federal transportation funds to transportation projects. The 2026 STIP covers the five-year period of State Fiscal Years 2026-27 through 2030-31.

The STIP consists of two broad funding programs:

- The Regional Improvement Program (RIP), which is funded from 75% of new STIP funding, and
- The Interregional Improvement Program (IIP), which is funded from 25% of new STIP funding.

The 75% RIP funding is further subdivided by formula into county shares. County shares are available solely for projects nominated by regions in their RTIPs. StanCOG is responsible for recommending projects for RIP funding through its submittal of the RTIP. Similarly, California Department of Transportation (Caltrans) is responsible for recommending projects for IIP funding through its submittal of the Interregional Transportation Improvement Program (ITIP).

StanCOG is required to prepare and submit the 2026 RTIP to the CTC by December 15, 2025.

Discussion
Unlike in previous cycles, this year, the 2026 RTIP contains no transportation projects. StanCOG proposes programming RIP funds to one non-capital project, Planning, Programming, and Monitoring (PPM), and leave the rest of its county share unprogrammed, reserving the amount to build up so that it can be programmed in the next cycle.

Staff prepared the 2026 RTIP to be consistent with the region's transportation goals and priorities identified in the 2022 Regional Transportation Plan (RTP). Furthermore, consistent with the Measure L Strategic Plan, staff followed the direction of the StanCOG Policy Board to make the State Route (SR) 132 West the single priority for all future RTIP funding.

The SR 132 West, SR 99/SR 132 Interchange is not yet ready for programming in the RTIP and STIP. The Fund Estimate for StanCOG's county share in the 2026 RTIP is $8,876,000. This amount is low compared to the unfunded need for SR 132 West, SR 99/SR 132 Interchange, approximately $250 million. StanCOG staff does not expect to secure full uncommitted funding within the deadlines prescribed by the CTC. The STIP Guidelines require that project phases be fully funded (programmed with committed funds) to be programmed in the STIP. If uncommitted funds are proposed, a project must secure those funds or obtain alternate funding within certain deadlines or the project will be deleted from the STIP.

Below is a comparison of the programming in current 2024 STIP and the 2026 RTIP to be included in the 2026 STIP. Once a project phase has been allocated, it does not get carried over into the next STIP. The CTC allocated STIP funds to the right-of-way phase for SR 132 West, Gates to Dakota, therefore it is not carried over.

StanCOG 2026 RTIP/STIP Proposal (Programming Amount in $1,000's)

			Total by Fiscal Year					
Agency	**Project**	**Total Funding**	**Prior**	**26-27**	**27-28**	**28-29**	**29-30**	**30-31**
Existing								
StanCOG	SR 132 West – Gates to Dakota (Phase 3A) ROW	24,114	24,114	0	0	0	0	0
StanCOG	Planning, Programming and Monitoring	1,459	582	292	292	293	0	0
	Total Programmed	**25,573**	**24,696**	**215**	**8,666**	**210**	**0**	**0**
Proposed								
StanCOG	Planning, Programming and Monitoring	1,456	0	292	292	213	213	212
	Total Programmed	**1,456**	**0**	**292**	**292**	**213**	**213**	**213**

Public Comments
The Draft 2026 RTIP is circulated for public review and comment November 5 to December 5, 2025. Staff did not receive any comments.

Next Steps
Following the submittal of the Final 2026 RTIP to the CTC, staff will coordinate with CTC to answer any questions and to agree on the programming years of our requested projects. CTC anticipates the adoption of the 2026 STIP and, by extension, the Stanislaus Region's 2026 RTIP, at its meeting held on March 19-20, 2026.

Advisory Committee Action

This item was presented to the Technical Advisory Committee (TAC) and the Management & Finance Committee (MFC). At the TAC staff discussed possible scenarios for how to program future RIP-STIP funding should there be issues securing funding for the SR 132 West, SR 99/SR 132 Interchange.

Should you have any questions regarding this report, please contact José Luis Cáceres, Director of Programming and Program Delivery, at 209-525-4645 or via e-mail at jcaceres@stancog.org.

Attachments:

1. Resolution 25-36
2. 2026 RTIP

This page intentionally left blank

STANISLAUS COUNCIL OF GOVERNMENTS
RESOLUTION 25-36
ADOPTING THE 2026 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM

WHEREAS**,** the Stanislaus Council of Governments (StanCOG) is a Regional Transportation Planning Agency (RTPA) and a Metropolitan Planning Organization (MPO) for the Stanislaus region, pursuant to State and Federal designation; and

WHEREAS, pursuant to State law, every two years StanCOG is required to develop and submit to the California Transportation Commission (CTC) a Regional Transportation Improvement Program (RTIP) that identifies projects to be included in the State Transportation Improvement Program (STIP); and

WHEREAS, StanCOG has prepared the 2026 RTIP in compliance with the CTC's adopted 2026 STIP Guidelines and STIP Fund Estimate; and

WHEREAS, the projects contained in the 2026 RTIP are consistent with StanCOG's adopted 2022 Regional Transportation Plan (RTP), 2025 Federal Transportation Improvement Program (FTIP), and Congestion Management Program (CMP); and

WHEREAS, the 2026 RTIP has been developed in coordination with the technical and management staff representing StanCOG's member agencies, as well as the StanCOG Policy Board; and

WHEREAS, a 30-day public comment period was conducted from November 5 through December 5, 2025, and public hearing was held on November 19, 2025, and notice was posted in area papers and on the agency website to encourage all interested parties to review and comment on the draft RTIP prior to adoption by the StanCOG Policy Board; and

WHEREAS, the 2026 RTIP programs $1,222,000 in the 2026 STIP cycle.

NOW, THEREFORE BE IT RESOLVED that the 2026 Regional Transportation Improvement Program is hereby adopted.

BE IT FURTHER RESOLVED that the Interim Executive Director or their designee is authorized to make administrative changes, as needed, so that the program is implemented in the most efficient and cost-effective manner possible.

THE FOREGOING RESOLUTION was introduced at a regular meeting of the Stanislaus Council of Governments, on the 10th day of December 2025. A motion was made and seconded to adopt the foregoing Resolution. Motion carried and the Resolution was adopted.

MEETING DATE: **December 10, 2025**

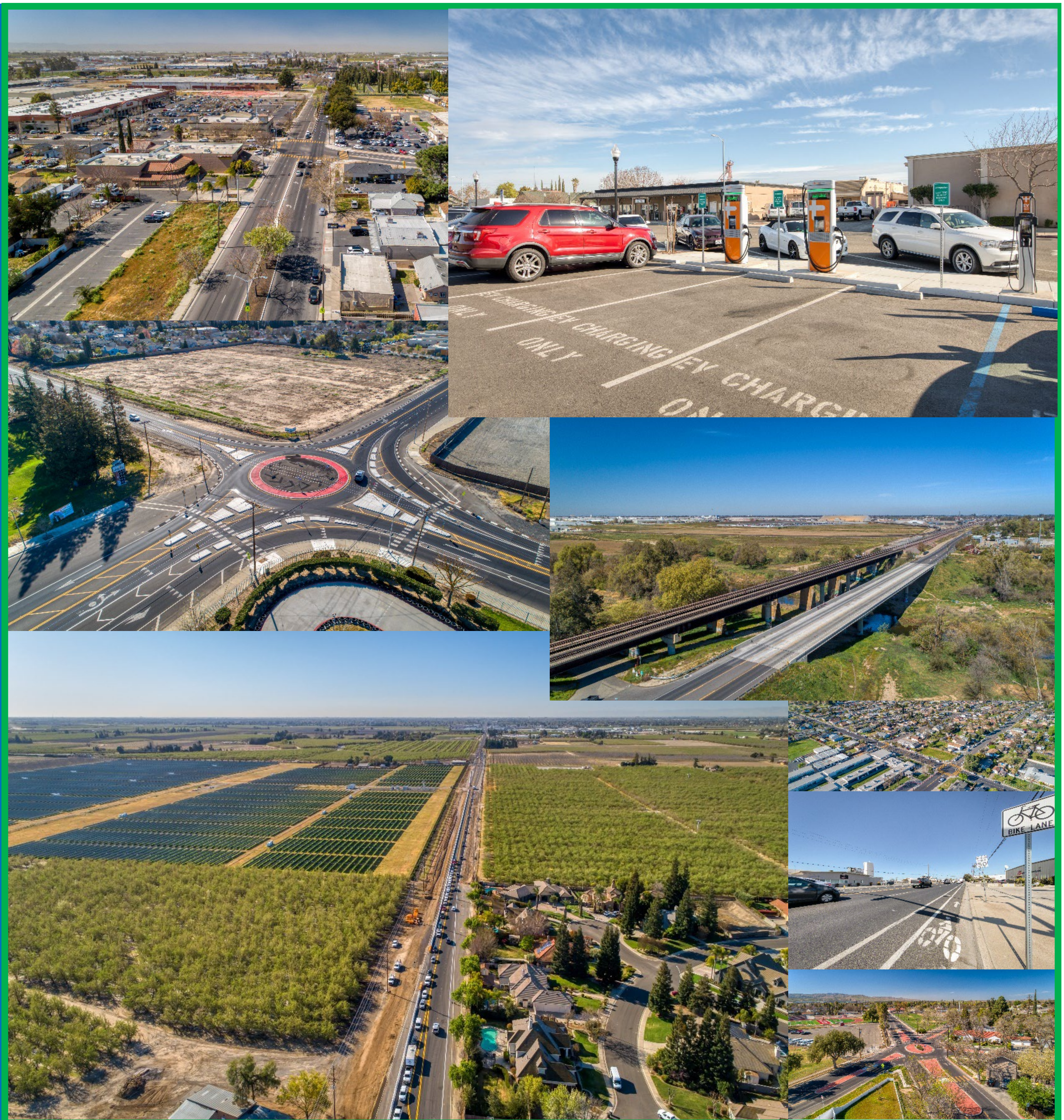
MATTHEW “BUCK” CONDIT, CHAIR

ATTEST:

KATE MILLER, INTERIM EXECUTIVE DIRECTOR

Attachment:

1. 2026 RTIP



FINAL DRAFT
2026 Regional Transportation Improvement Program

State Fiscal Years 2026-27 to 2030-31

December 5, 2025

StanCOG
Stanislaus Council of Governments

This page is left blank.

December 10, 2025

Member Agencies

City of Ceres

City of Hughson

City of Modesto

City of Newman

City of Oakdale

City of Patterson

City of Riverbank

City of Turlock

City of Waterford

Stanislaus County

Policy Board Chair
Buck Condit

Policy Board Vice-Chair
George Carr

Interim Executive Director
Kate Miller

Ms. Tanisha Taylor
Executive Director
California Transportation Commission 1120 N Street MS 52
Sacramento, CA 95814

Re: Submittal of StanCOG's 2026 Regional Transportation Improvement Program

Dear Ms. Taylor:

Please accept the attached Stanislaus Council of Governments (StanCOG) 2026 Regional Transportation Improvement Program (RTIP) for inclusion in the State Transportation Improvement Program (STIP). StanCOG, as the Metropolitan Planning Organization and Regional Transportation Planning Agency for the Stanislaus Region, is governed by a policy board of 16 members representing the nine cities and the County of Stanislaus and one ex-officio representative.

Except for Planning, Programming, and Monitoring (PPM), StanCOG proposes leaving its county share unprogrammed, reserving the balance for a high-cost project to be programmed in the 2028 STIP.

The 2026 RTIP proposes programming $1,222,000 of state funding available for PPM.

Please contact José Luis Cáceres, Director of Programming and Program Delivery, at (209) 525-4600 should you have any questions or need additional information.

Sincerely,

Kate Miller
Interim Executive Director

This page is left blank.

2026 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM (2026 RTIP)

Table of Contents

This page is left blank.

A. Overview and Schedule

Section 1. Executive Summary

The 2026 Regional Transportation Improvement Program (RTIP) leaves its county share unprogrammed, reserving the amount to build up a larger share for a high-cost project to be programmed in the 2028 STIP.

The 2026 RTIP (RTIP) for Stanislaus County was prepared by the Stanislaus Council of Governments (StanCOG). State Transportation Improvement Program (STIP) Guidelines require that each Regional Transportation Planning Agency (RTPAs) prepare and submit an RTIP to the California Transportation Commission (CTC) every two years. As the RTPA for the Stanislaus region, StanCOG prepared the RTIP to assist with the programming and implementation of the region's state highway and road projects identified in StanCOG's adopted 2022 Regional Transportation Plan (RTP). The 2026 RTIP covers a 5-year programming period, beginning in Fiscal Year (FY) 2026-2027 and ending in FY 2030-31.

	Year 1	Year 2	Year 3	Year 4	Year 5
2026 STIP	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31

The STIP consists of two broad programs: the Regional Improvement Program (RIP), and the Interregional Improvement Program (IIP). The RIP is funded from 75% of new STIP funding and the IIP is funded from 25% of new STIP funding. The 75% in RIP funds are further subdivided by formula into county shares. County shares are available solely for projects nominated by regions via their RTIPs. StanCOG is responsible for recommending projects for RIP funding through its submittal of the RTIP. The California Department of Transportation (Caltrans) is responsible for recommending projects for IIP funding through its submittal of the Interregional Transportation Improvement Program (ITIP). Under restricted circumstances an RTIP may also recommend a project for funding from the interregional share. The CTC incorporates both programs into the STIP upon adoption.

According to the STIP Fund Estimate, the StanCOG's Target Share is $8,876,000, available in the two outer years of FY 27-28 and 28-29.

StanCOG's RTIP is therefore consistent with the CTC's STIP Guidelines and STIP Fund Estimate (FE).

STIP Project Recommendations

StanCOG proposes programming only those funds that may be used for Planning, Programming, and Monitoring (PPM). According to the Fund Estimate, StanCOG may program $638,000 for PPM for all the years 2028-29, 2029-30, and 2030-31, which averages $212 per year, rounded. StanCOG proposes carrying over PPM from the 2024 RTIP for the years 2026-27 and 2027-28. StanCOG must delete the overlapping year, 2028-29, from the carryover PPM project.

Table 1 identifies the general breakdown of RIP funds to be programmed in the RTIP.

Table 1: Breakdown of Available STIP Funding

Regional Improvement Program (RIP) Funds Availability	Funding Apportionment
Total New Regional County (RIP) Shares (through 2030-31)	$7,313,000
Reprogrammed Regional County (RIP) Shares	$0
Carryover Regional County (RIP) Shares	$1,563,000
Total Regional Share Target	**$8,876,000**

Table 2A: Projects Carried Over from 2024 RTIP

Project Title	Program Year	Total
Planning, Programming and Monitoring (PPM)	FY 26-27 and 27-28 (Delete PPM in 28-29)	$635,000

Table 2B: Reprogrammed 2024 RTIP Funding

Project Title	Program Year	Total

Table 3 summarizes the proposed projects to be programmed with new Regional Improvement Program (RIP) funding in the 2026 StanCOG RTIP.

Table 3: Projects Programmed with new RIP Funding

Project Title	Program Year	Total
Planning, Programming and Monitoring (PPM)	FY 28-29 to 30-31	$638,000

Planning, Programming, and Monitoring

Included in the 2026 STIP Fund Estimate are funds available for Planning, Programming and Monitoring (PPM). Based on the Stanislaus Region Target Share, StanCOG is limited to a total of $638,000 of PPM for the years 2028-29 to 2030-31. StanCOG proposes carrying over Accounting for the carryover of $584,000 of $877,000 of existing programming in 2026-27 to 2028-29, deleting the year 2028-29, which overlaps the first year of PPM in the 2026 STIP Fund Estimate.

StanCOG proposes to program the additional PPM as described below in Table 5.

Table 5: Proposed PPM Funding
(All Amounts are in Thousands of Dollars)

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31	Total
Existing PPM	292	292	293	-	-	**877**
Deleted PPM			-293			**-293**
2026 RIP PPM (New)			213	213	212	**638**
Total	**292**	**292**	**213**	**213**	**212**	**1,222**

Appendices: Section 18 contains StanCOG's proposed 2026 RTIP

Section 2. General Information

Regional Agency Name

Stanislaus Council of Governments (StanCOG)

Links for Regional Transportation Improvement Program (RTIP) and Regional Transportation Plan (RTP).

Regional Agency Website
http://www.stancog.org

RTIP
https://stancog.org/171/Transportation-Funding

RTP
https://www.stancog.org/187/Regional-Transportation-Plan-RTP

- **Regional Agency Executive Director/Chief Executive Officer Contact Information**
  Name Kate Miller

Title	Interim Executive Director
Email	kmiller@stancog.org
Telephone	(209) 525-4600

- **RTIP Manager Staff Contact Information**

Name	José Luis Cáceres
Title	Director of Programming and Program Delivery
Address	1111 I Street, Suite 308
City/State	Modesto, CA
Zip Code	95354
Email	jcaceres@stancog.org
Telephone	(209) 525-4600

- **California Department of Transportation Headquarter Staff Contact Information**

Name	Sudha Kodali
Title	Chief, Office of Capital Improvement Programming
Address	Department of Transportation. Mail Station 82. P.O. Box 942874
Email	sudha.kodali@dot.ca.gov / OCIP@dot.ca.gov

- **California Transportation Commission (CTC) Staff Contact Information**

Name	Kacey Moore-Gutierrez
Title	Assistant Deputy Director
Address	1120 N Street
City/State	Sacramento, CA
Zip Code	95814
Email	Kacey.Moore-Gutierrez@catc.ca.gov

Section 3. Background of Regional Transportation Improvement Program (RTIP)

A. What is the Regional Transportation Improvement Program?

The Regional Transportation Improvement Program (RTIP) is a program of highway, local road, transit and active transportation projects that a region plans to fund with State and Federal revenue programmed by the California Transportation Commission in the State Transportation Improvement Program (STIP). The RTIP is developed biennially by the regions and is due to the Commission by December 15 of every odd numbered year. The program of projects in the RTIP is a subset of projects in the Regional Transportation Plan (RTP), a federally mandated master transportation plan which guides a region's transportation investments over a 20- to 25-year period. The RTP is based on all reasonably anticipated funding, including federal, state and local sources. Updated every 4 to 5 years, the RTP is developed through an extensive public participation process in the region and reflects the unique mobility, sustainability, and air quality needs of each region.

B. Regional Agency's Historical and Current Approach to developing the RTIP

StanCOG has endeavored to develop procedures and processes that address regional transportation planning issues. Focusing on growth and other related impacts, StanCOG works with our ten member agencies, partner agencies, local jurisdictions, citizens, and the State, utilizing state of the art planning tools to address transportation, planning, and stewardship issues that impact the region.

Programming recommendations in the 2026 RTIP reflect the larger goals of StanCOG's adopted 2022 RTP and Sustainable Communities Strategy of 1) mobility and accessibility, 2) social equity, 3) economic and community vitality, 4) sustainable development pattern, 5) environmental quality, 6) safety and health, 7) system preservation, 8) smart infrastructure, 9) resiliency and reliability, 10) congestion management and 11) project delivery.

In addition, Measure L, approved by the voters of Stanislaus County, provides millions in funding for local transportation improvement projects, with 28% of the total to be programmed for regional transportation projects. The 2026 RTIP is consistent with Stanislaus County's Measure L Program.

StanCOG coordinates with Caltrans District 10 as well as our local agency partners for identifying projects to be submitted in the RTIP. The project submitted in the RTIP have gone through analysis and public outreach.

2026 RTIP Proposal

StanCOG proposes to only program PPM and leave its county share unprogrammed, reserving the amount to build up a larger share for a high-cost project to be programmed in the 2028 STIP.

Section 4. Completion of Prior RTIP Projects (Required per Section 78)

No projects have been completed since the adoption of the previous RTIP. The project that was programmed and allocated funds in the 2024 RTIP, State Route 132 (SR 132) West Phase 3A (Gates to Dakota), is ongoing and active.

Section 5. RTIP Outreach and Participation

A. RTIP Development and Approval Schedule

Action	Date
CTC adopts Fund Estimate and Guidelines	August 14-15, 2025
Caltrans identifies State Highway Needs	September 15
Caltrans submits draft ITIP	October
StanCOG Public Review and Comment Period for Draft 2026 RTIP. Presentations at committees.	November 5-December 5
CTC ITIP Hearing, North	November 7
StanCOG Public Hearing	November 19
StanCOG adopts 2026 RTIP at policy board meeting with presentations at committees.	December 10
Regions submit RTIP to CTC	December 15
Caltrans submits ITIP to CTC	December 15
CTC STIP Hearing, North	January 28, 2026
CTC publishes staff recommendations	February 27
CTC Adopts 2026 STIP	March 19-20

B. Community Engagement

It is StanCOG's policy to engage public participation in the development of planning and programming activities. The public is provided opportunities to participate in StanCOG Policy Board and Committee meetings. StanCOG provides notice to the public of hearings and makes agendas and minutes readily available to the public. StanCOG solicits key stakeholders, partner agencies, and the public for input as to project importance and acceptance. To further refine the project list, input is sought from technical and management staff members representing StanCOG's ten member agencies. In preparing the RTIP, staff reviews comments and addresses them as appropriate.

The list of projects identified in the RTIP is derived from Stanislaus Region's priority projects as determined through extensive public outreach during the development of StanCOG's adopted 2022 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS). The 2024 Measure L Strategic Plan Update (page 7) prioritizes State Route (SR) 132 West for Regional Improvement Program-State Transportation Improvement Program (RIP-STIP) funding and commits the region to programming RIP-STIP funds to SR 132 West over the 10-year Strategic Plan horizon to match other fund sources.

The construction phase for SR 132 West, State Route 99/State Route 132 Interchange is not yet fully funded, even with the funding estimated in the STIP for StanCOG. Therefore, StanCOG is not proposing programming funds to capital projects in the 2026 STIP.

Related Outreach Background

StanCOG conducted a comprehensive public outreach program in the development of the 2022 RTP/SCS. StanCOG used a variety of outreach strategies to engage the public including various workshops, social media engagement, and publishing updates in various news outlets. Some key highlights of our outreach process include:

- StanCOG's Valley Vision Stanislaus Steering Committee is comprised of representatives from fifteen agencies and organizations within the Stanislaus region.
- Workshops promoted through Facebook, yielding nearly 18,000 views.
- Social Pinpoint, an online platform, to host the project website as well as all collaborative and interactive features in English and Spanish.
- Translation services provided at public meetings via a two-channel system where users could switch between English and Spanish.
- Electronic surveys conducted at public meetings to enliven events and to promote meaningful interaction, in addition to the larger online public survey.

Additionally, SR 132 West has been an ongoing priority for the Stanislaus County region for many years. With the prior completion of SR 132 West Phase 1, regular reports on the planning and progress of the next phases have been provided to the public. These presentations and outreach have been especially important over the past five years as StanCOG has set the foundation to move forward with right-of-way acquisition for the next phases.

C. Consultation with Caltrans District (Required per Section 20)

Caltrans District 10

Caltrans District 10 is an ex-officio member of the StanCOG Policy Board. StanCOG works closely with District 10 to develop a RIP and IIP funding strategy to address the transportation needs of the region.

StanCOG participates as a member of various project development teams and steering committees that work towards improving transportation and mobility in the region in collaboration with Caltrans in StanCOG's member jurisdictions. Through these and other venues, Caltrans has had the opportunity to provide feedback regarding the potential impact a project may have on the region and is in support of the proposed projects.

B. STIP Regional Funding Request

Section 6. STIP Regional Share and Request for Programming

A. Regional Fund Share

The Stanislaus Region's Target Share is $8,876,000 available in the 4th and 5th years in FYs 2029-30 and 2030-31.

Please refer to Additional Appendices: Section 18 for the 2026 STIP Fund Estimate for the Stanislaus Region.

B. Advance Project Development Element (APDE) – *Identify any proposals for the APDE share, if identified in the fund estimate, by including "(APDE)" after the project name and location. Identify requests to advance future county shares for a larger project by including "(Advance)" after the project name and location. (See Section 42-47)*

There is no APDE capacity identified for the 2026 STIP.

C. Summary of Requested Programming

Except for PPM, StanCOG proposes leaving its county share unprogrammed, reserving the amount to build up a larger share for a high-cost project to be programmed in the 2028 STIP.

Project Name and Location	Project Description	Requested RIP Amount
Planning, Programming and Monitoring – Stanislaus Council of Governments	Planning, Programming and Monitoring	$1,222,000*
	TOTAL	**$1,222,000**

*This amount is the sum of new PPM for FYs 2028-29 through 2030-31, $638,000, existing PPM programmed in FY 2026-27 through FY 2028-29, $877,000, and subtracts the existing FY 2028-29 funding, -$293,000. The subtraction is necessary because the existing funding year overlaps the county share period in the 2026 STIP Fund Estimate which begins 2028-29.

Section 7. Overview of Other Funding Included with Programming of Regional Improvement Program (RIP) Projects

No other funding is included in the programming of PPM.

Other Funding Proposed in 2026 RTIP (in 1,000s)

RTP ID or Page #	Proposed 2026 RTIP	Total RTIP	Other Funding					Total Project Cost
			ITIP	STBG/ CMAQ	Fund Source 1	Fund Source 2	Fund Source 3	
N/A	Planning, Programming, and Monitoring	$1,222						$1,222
								-
								-
	Total	$1,222	-	-	-	-	-	$1,222

Section 8. Interregional Transportation Improvement Program (ITIP) Funding and Needs

The purpose of the Interregional Transportation Improvement Program (ITIP) is to improve mobility between and through regions for people and goods in the State of California. It is focused on increasing the throughput of highway and rail corridors of strategic importance outside the urbanized areas of the state. A sound transportation network between and connecting urbanized areas ports and borders is vital to the state's economic vitality. The ITIP is prepared in accordance with Government Code Section 14526, Streets and Highways Code Section 164 and the STIP Guidelines. The ITIP is a five-year program managed by Caltrans and funded with 25% of new STIP revenues in each cycle.

The 2026 Draft ITIP contains one project located within the Stanislaus Region, carried over from the 2022 ITIP and 2024 ITIP. This project is the San Joaquin Corridor Second Platforms at Modesto and Turlock-Denair Station (PPNO 2191). It will construct second track platforms at Turlock-Denair Station and Modesto Station on the San Joaquin Corridor. The second track will improve efficient movement of passenger and freight traffic on the San Joaquin Corridor and BNSF Railway Stockton Subdivision. The improvements will also set the groundwork for future service enhancements, including the long-term goal of hourly service on the GoldRunner (formerly San Joaquins).

StanCOG requested $15 million in IIP funding from the ITIP in this cycle to help fund SR 132 West, SR 99/SR132 Interchange. Caltrans denied StanCOG's request despite the fact that Caltrans had previously (in 2004) committed $91 million of ITIP funds to the region for an east-west corridor solution, which, at the time, was the Oakdale Bypass. Later, after the Oakdale Bypass was found to be an inadequate solution to east-west interregional travel, in a letter dated February 19, 2008, Caltrans Director Will Kempton stated that Caltrans was committed to working with the region on a corridor solution and that it intended to commit up to $91 million in ITIP funds for an ITIP-eligible project.

Key Interregional Highway and Rail Needs

Highway 99

SR 99 is the busiest corridor in the Stanislaus Region and is one of the most important corridors for the region, the San Joaquin Valley, and the State of California. In Stanislaus County, SR 99 connects the Cities of Turlock, Ceres, and Modesto and the communities of Keyes and Salida. It is the main route for north-south interregional freight and the primary corridor for local and interregional travel. SR 99 serves local and intercity travel and includes interregional freight through the parallel Union Pacific Railroad Fresno Subdivision.

SR 132 West

SR 132 West is the main regional priority in the Stanislaus Region. This project provides an interregional connection between Interstate 5 near the City of Tracy to the west and SR 99 in Modesto to the east. The existing highway is the only east-west highway with access across the Tuolumne, San Joaquin, and Stanislaus Rivers from Modesto. As such, SR 132 has increasingly served the San Joaquin Valley and has become a major truck route between Interstate 5 and SR 99. It serves as a major route for conveying agricultural and manufactured goods within the San Francisco-Central Valley Strategic Interregional Corridor.

North County Corridor

The North County Corridor (NCC) Project (Tully Road to State Route 120) is a high-priority project for Stanislaus County, its communities and the growing cities of Modesto, Oakdale, and Riverbank. The NCC will serve as a priority interregional freight corridor and as a lifeline for the movement of people, goods, and services traversing through rural counties.

In May of 2008, the California Transportation Commission (CTC) passed a resolution supporting up to $91 million of ITIP funds for the NCC as an ITIP eligible project.

Valley Rail

Valley Rail is a joint program, designed to improve and expand both the ACE and the Amtrak Gold Runner (formerly the San Joaquins) service. The initiatives and improvements under Valley Rail will provide better connections throughout the Northern California megaregion, primarily focused on the Sacramento and the San Joaquin Valley. Valley Rail will provide two additional daily roundtrips of the GoldRunner to Sacramento, stopping at Turlock-Denair and Modesto Stations. The program will also extend ACE southward with new stations at Modesto, Ceres, and Turlock, providing connections to Sacramento, and the Bay Area. This project will provide key intercity and commuter rail options for the residents of Stanislaus County.

Section 9. Projects Planned Within Multi-Modal Corridors

SR 132 West

SR 132 West, Phase 2A, rebranded as SR 132 West, SR 99/SR 132 Interchange, is ongoing within the same corridor. Phase 3A, rebranded as SR 132 West, Gates to Dakota, is also ongoing. Both are currently in the right-of-way phase.

Gates to Dakota and the SR 132/SR 99 Interchange, once constructed, will connect with Phase 1 to complete the full 2-lane SR 132 on its new alignment. These improvements include a new interchange at Kansas Avenue on SR 99 and new freeway-to-freeway connectors between SR 99 and SR 132. These improvements will improve safety and reduce congestion for traffic crossing between these two key interregional corridors.

Section 10. Highways to Boulevards Conversion Pilot Program

StanCOG is currently not aware of any candidate projects for the Highways to Boulevards Conversion Pilot Program.

Section 11. Complete Streets Consideration (per Section 26)

The proposed RTP does not contain any capital projects, and therefore none can be considered for complete streets improvements.

C. Relationship of RTIP to RTP/SCS/APS and Benefits of RTIP

Section 12. Regional Level Performance Evaluation (per Section 22A of the guidelines)

The 2026 RTIP does not contain any projects, but it is consistent with the goals of StanCOG's adopted 2022 RTP/SCS. These goals include:

- Goal 1: Mobility & Accessibility – Improve the ability of people and goods to move between desired locations and provide a variety of modal and mobility options.
- Goal 2: Social Equity – Promote equitable access to opportunities by ensuring all populations share in the benefits of transportation improvements and are provided a range of transportation and housing choices.
- Goal 3: Economic and Community Vitality – Facilitate economic development and opportunities through infrastructure investments that support goods movement within and through the region, including but not limited to the county's strategic freight corridors.
- Goal 4: Sustainable Development Pattern – Provide a mix of land uses and compact development patterns, and direct development towards existing infrastructure, which will preserve agricultural land, open space, and natural resources.
- Goal 5: Environmental Quality – Consider environmental impacts when making transportation investments and minimize impacts on clean air and natural resources. Support infrastructure investments that facilitate vehicle electrification and the provision of electrification infrastructure in public and private parking facilities and structures.

- Goal 6: Safety & Health – Operate and maintain the transportation system to ensure public safety and security; improve the health of residents by improving air quality and providing more transportation options.
- Goal 7: System Preservation – Maintain the transportation system in a state of good repair, and project the region's transportation investments by maximizing the use of existing facilities.
- Goal 8: Smart Infrastructure – Coordinate, monitor, and integrate planning and programming for intelligent transportation systems (ITS), smart infrastructure, demand-responsive transportation, and automated vehicles.
- Goal 9: Resiliency and Reliability – Harden infrastructure to resist, absorb, recover from, or successfully adapt to adversity or a change in conditions including climate change.
- Goal 10: Congestion Management – Maintain or reduce congestion as compared to current levels.
- Goal 11: Project Delivery – Efficiently use available transportation funding to expedite project delivery of transportation improvements within the region for the benefit of residents of Stanislaus County and the general traveling public.

The 2026 RTIP is not projected to affect the performance of the transportation system.

A. Regional Level Performance Indicators and Measures (per Appendix B of the STIP Guidelines).

Table B1
Evaluation – Regional Level Performance Indicators and Measures

Goal	Indicator/Measure	Current System Performance (Baseline)	Projected System Performance (indicate timeframe)
Congestion Reduction	Vehicle Miles Traveled (VMT) per capita.	19.5	19.5
	Percent of congested VMT (at or below 35 mph)	2.5%	2.5%
	Commute mode share (travel to work or school)	34.6%	34.6%
Infrastructure Condition	Percent of distressed state highway lane-miles	N/A	N/A
	Pavement Condition Index (local streets and roads)	63[a]	63[a]
	Percent of highway bridges by deck area classified in Poor condition	22.92%[b]	22.92%[b]
	Percent of transit assets that have surpassed the FTA useful life period	N/A	N/A
System Reliability	Highway Buffer Index (the extra time cushion that most travelers add to their average travel time when planning trips to ensure on-time arrival)	N/A	N/A
	Accessibility and on-time performance for rail and transit	N/A	N/A
Safety	Fatalities and serious injuries per capita	0.023	0.023
	Fatalities and serious injuries per VMT	4.860	4.860
Economic Vitality	Percent of housing and jobs within 0.5 miles of transit stops with frequent transit service	59.3%	59.3%
	Mean commute travel time (to work or school)	27.9 mins	27.9 mins
	Farebox recovery ratio	N/A	N/A
Environmental Sustainability	Change in acres of agricultural land	6,000[c]	5,379[c]
	CO_2 emissions reduction per capita	5.9%	5.9%

a Source: 2018 California Statewide Local Streets and Roads Needs Assessment, www.savecaliforniastreets.org
b Source: Long-Term Bridge Performance, https://infobridge.fhwa.dot.gov/data accessed 09/30/19
c Source: Stanislaus Council of Governments 2018 Regional Transportation Program/Sustainable Communities Strategies Final Environment Impact Report

Section 13. Regional and Statewide Benefits of RTIP

The RTIP does not have any capital projects.

D. Performance and Effectiveness of RTIP

Section 14. Evaluation of Cost Effectiveness of RTIP (Required per Section 19)

The RTIP does not have any capital projects.

Section 15. Project Specific Evaluation (Required per Section 22D)

"For projects with total cost of $50 million or greater, or STIP programming for right-of-way and/or construction of $15 million or more, a project specific benefit evaluation will be performed to estimate its benefit to the regional system from changes to the built environment. Consistent with Executive Order B-30-15, the project specific benefit evaluation must include a full life-cycle cost evaluation and take climate change impacts into account."

The RTIP does not have any capital projects.

E. Detailed Project Information

Section 16. Overview of Projects Programmed with RIP Funding

The RTIP does not have any capital projects.

F. Appendices

Section 17. Projects Programming Request Forms

Section 18. Board Resolution

Section 19. Fact Sheet (N/A)

Section 20. Detailed Project Programming Summary Table

STATE OF CALIFORNIA • DEPARTMENT OF TRANSPORTATION

PROJECT PROGRAMMING REQUEST (PPR)

PRG-0010 (REV 08/2020)

PPR ID
ePPR-6089-2026-0001 v0

Amendment (Existing Project) ☐ YES ☒ NO				Date	10/31/2025 17:16:31
Programs ☐ LPP-C ☐ LPP-F ☐ SCCP ☐ TCEP ☒ STIP ☐ Other					

District	EA	Project ID	PPNO	Nominating Agency	
10				Stanislaus Council of Governments	
County	Route	PM Back	PM Ahead	Co-Nominating Agency	
Stanislaus County					
				MPO	Element
				STANCOG	Local Assistance

Project Manager/Contact	Phone	Email Address
José Luis Cáceres	209-525-4645	jcaceres@stancog.org

Project Title

Planning, Programming and Monitoring

Location (Project Limits), Description (Scope of Work)

Planning, Programming and Monitoring

Component	Implementing Agency
PA&ED	
PS&E	
Right of Way	
Construction	Stanislaus Council of Governments

Legislative Districts

Assembly:	22,9	Senate:	4	Congressional:	5,13

Project Milestone		Existing	Proposed
Project Study Report Approved			
Begin Environmental (PA&ED) Phase			
Circulate Draft Environmental Document	Document Type		
Draft Project Report			
End Environmental Phase (PA&ED Milestone)			
Begin Design (PS&E) Phase			
End Design Phase (Ready to List for Advertisement Milestone)			
Begin Right of Way Phase			
End Right of Way Phase (Right of Way Certification Milestone)			
Begin Construction Phase (Contract Award Milestone)			
End Construction Phase (Construction Contract Acceptance Milestone)			
Begin Closeout Phase			
End Closeout Phase (Closeout Report)			

STATE OF CALIFORNIA • DEPARTMENT OF TRANSPORTATION
PROJECT PROGRAMMING REQUEST (PPR)
PRG-0010 (REV 08/2020)

PPR ID
ePPR-6089-2026-0001 v0

Date 10/31/2025 17:16:31

Purpose and Need

The Planning, Programming, and Monitoring program ensures that StanCOG continues to fulfill its mandated functions as the MPO and RTPA for the Stanislaus County region including: (1) Oversight and monitoring of projects receiving state and federal funding, including those identified in the State Transportation Improvement Program (STIP), (2) Ensuring that all projects and recipients of federal or state funding are in compliance with all rules and regulations, and (3) Ensuring that all projects are consistent with StanCOG's Regional Transportation Plan and Federal Transportation Improvement Program.

NHS Improvements ☐ YES ☒ NO	Roadway Class NA	Reversible Lane Analysis ☐ YES ☒ NO

Inc. Sustainable Communities Strategy Goals ☐ YES ☒ NO Reduce Greenhouse Gas Emissions ☐ YES ☒ NO

Project Outputs

Category	Outputs	Unit	Total

Additional Information

Performance Indicators and Measures

Measure	Required For	Indicator/Measure	Unit	Build	Future No Build	Change

STATE OF CALIFORNIA • DEPARTMENT OF TRANSPORTATION
PROJECT PROGRAMMING REQUEST (PPR)
PRG-0010 (REV 08/2020)

PPR ID
ePPR-6089-2026-0001 v0

District	County	Route	EA	Project ID	PPNO
10	Stanislaus County				

Project Title

Planning, Programming and Monitoring

Existing Total Project Cost ($1,000s)									
Component	Prior	26-27	27-28	28-29	29-30	30-31	31-32+	Total	Implementing Agency
E&P (PA&ED)									
PS&E									
R/W SUP (CT)									
CON SUP (CT)									Stanislaus Council of Governments
R/W									
CON									Stanislaus Council of Governments
TOTAL									
Proposed Total Project Cost ($1,000s)									Notes
E&P (PA&ED)									
PS&E									
R/W SUP (CT)									
CON SUP (CT)									
R/W									
CON		292	292	213	213	212		1,222	
TOTAL		292	292	213	213	212		1,222	

Fund #1:	RIP - State Cash (Committed)								Program Code
Existing Funding ($1,000s)									
Component	Prior	26-27	27-28	28-29	29-30	30-31	31-32+	Total	Funding Agency
E&P (PA&ED)									California Transportation Commissio
PS&E									
R/W SUP (CT)									
CON SUP (CT)									
R/W									
CON									
TOTAL									
Proposed Funding ($1,000s)									Notes
E&P (PA&ED)									
PS&E									
R/W SUP (CT)									
CON SUP (CT)									
R/W									
CON		292	292	213	213	212		1,222	
TOTAL		292	292	213	213	212		1,222	

Resolution Placeholder

Fact Sheet

Stanislaus Council of Governments

2026 Regional Transportation Improvement Program

A. Executive Summary

The 2026 Regional Transportation Improvement Program (RTIP), except for what is necessary for Planning, Programming, and Monitoring, leaves its county share unprogrammed, reserving the amount to build up a larger share for a high-cost project to be programmed in the 2028 STIP.

According to the STIP Fund Estimate, the StanCOG's Target Share is $8,876,000, available in the two outer years of FY 27-28 and 28-29.

StanCOG's decision for how to program projects in the RTIP is derived from Stanislaus Region's priority projects as determined through extensive public outreach during the development of StanCOG's adopted 2022 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS). The 2024 Measure L Strategic Plan Update (page 7) prioritizes State Route (SR) 132 West for Regional Improvement Program-State Transportation Improvement Program (RIP-STIP) funding and commits the region to programming RIP-STIP funds to SR 132 West over the 10-year Strategic Plan horizon. The construction phase for SR 132 West, SR 99/SR 132 Interchange is not yet fully funded with the funding estimated in the STIP. Therefore, StanCOG is not proposing programming funds to capital projects in the 2026 STIP.

B. Summary of Benefits

The 2026 RTIP does not contain any capital projects.

C. Advancement of Regional Transportation Plan Goals

The 2026 RTIP does not contain any capital projects.

D. Alignment with State Goals

The 2026 RTIP does not contain any capital projects.

StanCOG 2026 STIP/RTIP Proposal

(In $1,000's)

								Total by Component			
Agency	**Projects**	**Total Funding**	**26-27**	**27-28**	**28-29**	**29-30**	**30-31**	**R/W**	**CON**	**E & P**	**PS&E**
Existing to be Carried Over											
StanCOG	*Planning, Programming and Monitoring*	877	292	292	293	-	-	-	877	-	-
	Total Programmed	**877**	**292**	**292**	**293**	**-**	**-**	**-**	**877**	**-**	**-**
Proposed Additions & Deletions											
StanCOG	Planning, Programming and Monitoring	638			213	213	212	-	638	-	-
StanCOG	Planning, Programming and Monitoring (delete SFY 28-29 of existing PPM)	(293)			(293)				(293)		
	Total Programmed	**345**	**-**	**-**	**(80)**	**213**	**212**	**-**	**345**	**-**	**-**

Total Programmed	**1,222**
Total Target County Share (August 1, 2025)	**8,876**
Balance of STIP County Share (as Proposed)	**7,654**
Unprogrammed Share Balance	0
Share Balance Advanced or Overdrawn	0

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

INFORMATION ITEMS

This page intentionally left blank

StanCOG
Stanislaus Council of Governments

MEASURE L OVERSIGHT COMMITTEE MEETING
StanCOG Board Room
1111 I Street, Suite 308
Modesto, CA

Draft Minutes of December 2, 2025 (Tuesday)
5:30 pm

In addition to in person attendance at the location identified above, members of the public were able to join the meeting virtually or participate by teleconference to provide comments to the Measure L Oversight Committee during the meeting.

MEMBERS PRESENT:	Chair Paul Van Konynenburg (Stanislaus County); Dave Pratt (City of Ceres); Justin Bochmann (City of Oakdale); Cary Pope (City of Riverbank); Jose Aldaco (City of Waterford); Mike Day (City of Hughson)
ALSO PRESENT:	José Luis Cáceres, Jean Foletta, Kate Miller, Shannon Silva, Monica Streeter, Franklin Wong (StanCOG); Noemi Badillo (Infinity Technologies); Craig Lewis, Carolyn Neumann (Members of the Public; Steven Warnick, Christian Townes (Lance, Soll, & Lunghard, LSL, LLP)

1. **CALL TO ORDER**
   Chair Paul Van Konynenburg called the meeting to order at 5:30 pm.

2. **PLEDGE OF ALLEGIANCE**

3. **ROLL CALL**

4. **PUBLIC COMMENTS - NONE**

5. **PRESENTATION**

   A. Neighborhood Roadway Preservation – City of Ceres Church Street Update – José Luis Cáceres indicated that there was no presentation due to the speaker being unavailable.

6. **CONSENT CALENDAR**

   A. Motion to Approve the Measure L Oversight Committee (MLOC) Meeting Minutes of November 4, 2025

   ***By Motion (Member Cary Pope/Member Mike Day) and a unanimous vote,** the Measure L Oversight Committee approved the Consent Calendar.

7. DISCUSSION/ACTIONS ITEMS

A. Motion to Recommend the Policy Board Accept the 2023/24 Measure L Independent Audits of the Expenditure of Tax Funds and the MLOC Annual Report

Franklin Wong discussed the 2023/24 Measure L Independent Audits of the Expenditure of Tax Funds and the MLOC Annual Report. Mr. Wong stated that ten of the twelve jurisdictions completed their independent audit and would like the committee to accept the completed audits for fiscal year 2023/24.

Mr. Wong introduced Steven Warnick, from the CPA firm of Lance, Soll, & Lunghard, LLP, who completed the independent audit reports for Measure L for the year ended June 30, 2024.

Mr. Warnick provided background on LSL's audit risk assessment and stated that they were expressing an unmodified opinion for each of the completed jurisdictions. Mr. Warnick also stated that there were no disagreements with management about the application of accounting principles, estimates used by management in preparing the financial statements were reasonable and there was no fraud, waste or abuse noted.

The Measure L Oversight Committee and a member of the public had several questions regarding the audit and the maintenance of effort to which Mr. Warnick provided answers.

There was further discussion regarding the motion to which Mr. Wong and Ms. Foletta provided an answer. Christian Townes provided clarification on the Measure L Compliance requirements. Chair Van Konynenburg requested further detail on the maintenance of effort to which Ms. Streeter provided background. Ms. Townes also mentioned that LSL would take a deeper look to ensure that LSL was covered under the opinion that they provided.

Craig Lewis expressed his agreement to the suggested recommendation.

***By Motion (Member Justin Bochmann/Member Cary Pope) and a unanimous vote**, the Measure L Oversight Committee recommended that the Policy Board accept the ten audits for the 2023/24 Measure L Independent Audits that was presented to the MLOC.
***By Motion (Member Mike Day/ Member Jose Aldaco) and a unanimous vote,** the Measure L Oversight Committee recommended that the Policy Board accept the MLOC Annual Report.

B. Fiscal Year (FY) 2023/24 Measure L Locally Controlled Compliance Report Update

Information on this item was presented during item 7A. There was no reportable action requested.

C. Ralph M. Brown Act Updates Under Senate Bill (SB) 707

Monica Streeter discussed the Ralph M. Brown Senate Bill (SB) 707 Update. She stated that on October 3, 2025, SB 707 was signed by Governor Newsom which would bring changes to public agency meetings beginning in 2026. She discussed that SB 707 was intended to diversify and increase public engagement and modernize the Ralph M. Brown Act by recognizing and reflecting technological changes. She discussed that SB 707 restructured and added new requirements to the Brown Act for remote participation for both members and the public.

D. Measure L Funds Received and Expenditure Report

Franklin Wong discussed the Measure L Funds Received and Expenditure Report. Mr. Wong stated as of October 31, 2025, StanCOG received $5,259,324.39 in Measure L receipts for the month of October 2025 and $15,267,613.14 for FY 2025-26 to-date. Mr. Wong highlighted attachment four which was new to the report and showed quarterly expenses by jurisdictions. Chair Van Konynenberg requested more information on the Measure L 1% to which Ms. Streeter stated that she would follow up with the Interim Executive Director, Kate Miller.

E. Motion to Recommend the Policy Board Approve by Resolution a Professional Services Agreement for Grant Writing

José Luis Cáceres discussed the Professional Services Agreement for Grant Writing. He mentioned that the request for proposals was issued October 23, 2025 and the deadline was November 21, 2025. Mr. Cáceres stated that there were nine Request For Proposals and Mark Thomas was the highest ranked.

MLOC members asked several questions regarding the scoring criteria and the consulting team, to which Mr. Cáceres provided an answer.

MLOC also discussed that the committee would not take an action on the item due to how funding was distributed for the Professional Services Agreement for Grant Writing.

F. Measure L Oversight Committee Membership Terms and Vacancies

Shannon Silva provided a verbal report on what jurisdictions have vacancies and the term limits. She discussed the vacancies that are for Modesto, Newman, Patterson, Turlock and Riverbank.

Member Pope stated that he needed to step down from the committee and the City of Riverbank had a prospective member to take his place.

Members had questions on the terms and staff will be providing the term limits to the members.

G. 2026 Measure L Oversight Committee (MLOC) Chair and Vice-Chair

Cary Pope recommended that Paul Van Konynenburg remain as chair and Member Justin Bochmann as the Vice-Chair for 2026. The committee nominated Chair Van Konynenburg and Member Bochmann as Vice-Chair.

8. INTERIM EXECUTIVE DIRECTOR REPORTS

Kate Miller stated that the Technical Advisory Committee members suggested a new program oversight to be provided by the Deputy Director of Programming and Program Delivery, José Luis Cáceres and his team.

9. MEMBER REPORTS - NONE

10. ADJOURNMENT

Chair Paul Van Konynenburg adjourned the meeting at 7:10 pm.

<u>Next Regular-Scheduled MLOC Meeting:</u>
March 3, 2026 @ 5:30 p.m.

Minutes Prepared By:

Shannon Silva
Office Supervisor

MANAGEMENT AND FINANCE COMMITTEE MEETING
StanCOG Board Room
1111 I Street, Suite 308
Modesto, CA

Draft Minutes of December 3, 2025 (Wednesday)
3:00 pm

In addition to in person attendance at the location identified above, members of the public were able to join the meeting virtually or participate by teleconference to provide comments to the Executive Committee members during the meeting.

MEMBERS PRESENT:	Chair Joe Lopez (City of Modesto); Dominique Romo (City of Hughson), Thomas Spankowski (City of Newman); Jerry Ramar (City of Oakdale); Mike Willett (City of Patterson); Marisela Garcia (City of Riverbank); Mike Pitcock (City of Waterford)
ALSO PRESENT:	Kassandra Barrientos, José Luis Cáceres, Jean Foletta, Kate Miller Josey Oshana, Shannon Silva, Franklin Wong, (StanCOG)

1. **CALL TO ORDER**
   Chair Joe Lopez called the meeting to order at 3:06 pm.

2. **ROLL CALL**

3. **PUBLIC COMMENTS – NONE**

4. **CONSENT CALENDAR**

   A. **Motion to Approve the Management and Finance Committee (MFC) Minutes of November 5, 2025**

   ***By Motion (City of Riverbank/City of Waterford) and a unanimous roll call vote,** the Management and Finance Committee approved the Consent Calendar

5. **PRESENTATION**

   A. Disadvantaged Business Enterprise (DBE)
   Parminder Singh from Caltrans discussed the Frequently Asked Questions (FAQs) on the Disadvantaged Business Enterprise from the U.S. Department of Transportation's Disadvantaged Business Enterprise October 3, 2025, Interim Final Rule.

6. **DISCUSSION/ACTION ITEMS**

A. **Ralph M. Brown Senate Bill (SB) 707 Update**
Monica Streeter discussed the Ralph M. Brown Senate Bill (SB) 707 Update. She discussed that on October 3, 2025, SB 707 was signed by Governor Newsom which would bring changes to public agency meetings beginning in 2026. She discussed that SB 707 was intended to diversify and increase public engagement, and modernize the Ralph M. Brown Act (Brown Act) by recognizing and reflecting technological changes. She discussed that SB 707 restructured and added new requirements to the Brown Act for remote participation for both members and the public. She stated that most provisions take effect on January 1, 2026.

B. **Fiscal Year (FY) 2023/24 Measure L Locally Controlled Compliance Report Update**
Franklin Wong discussed the Fiscal Year (FY) 2023/24 Measure L Locally Controlled Compliance Report Update. He discussed that for FY 2023-24 all jurisdictions are in compliance with the Measure L Policies and Procedures for Locally Controlled Funds and submission of audits with the exception of the City of Ceres and the Stanislaus Regional Transit Authority (StanRTA). The StanRTA audit is expected to be completed prior to the end of the calendar year. The City of Ceres audit is expected to be completed by March 2026. Mr. Wong discussed that all jurisdictions are in compliance with Maintenance of Effort with the exception of Riverbank.

C. **Motion to Recommend the Policy Board Adopt by Resolution the 2026 Regional Transportation Improvement Program (RTIP)**
Kate Miller discussed the 2026 RTIP, she stated that the Stanislaus Council of Governments (StanCOG) prepares and submits a RTIP to the California Transportation Commission (CTC) every two years. The State Transportation Improvement Program (STIP) is the biennial five-year plan adopted by the CTC for programming certain state and federal transportation funds to transportation projects. The 2026 STIP covers the five-year period of State FYs 2026-27 through 2030-31.

***By Motion (City of Waterford/City of Riverbank) and a unanimous roll call vote**, the Management and Finance Committee recommended that the Policy Board adopt by resolution the 2026 RTIP.

D. **Motion to Recommend the Policy Board Authorize by Resolution the Joint Application for State Planning Grant for Clean Mobility and Community Capacity Building**
Kate Miller discussed the Joint Application for State Planning Grant for Clean Mobility and Community Capacity Building. She stated that StanCOG staff anticipates that the California Air Resources Board (CARB) will soon release a request for applications for its Planning and Capacity Building grant funding program. These planning grants are meant to prepare communities across California for clean and equitable transportation, with a focus on Tribal Governments, rural areas, school districts, and Community-Based Organizations (CBO).

***By Motion (City of Riverbank/City of Hughson) and a unanimous roll call vote**, the Management and Finance Committee recommended that the Policy Board authorize by resolution the Joint Application for State Planning Grant for Clean Mobility and Community Capacity Building.

E. **Motion to Recommend the Policy Board Adopt by Resolution the Contribution to 2026 California Statewide Local Streets and Roads Needs Assessment**
Kate Miller discussed the Contribution to 2026 California Statewide Local Streets and Roads Needs Assessment. She discussed that StanCOG is the Regional Transportation Planning Agency (RTPA) and Metropolitan Transportation Planning Organization (MPO) for the Stanislaus region. Since 2007, the California State Association of Counties, League of California Cities, County Engineers Association of California, and the state's RTPAs have worked together to sponsor a

biennial comprehensive assessment of California's local streets and roads. Together, these agencies have published several iterations of the California Statewide Local Streets and Roads Needs Assessment. She stated that the agencies were requesting voluntary fund contributions for the 2026 Assessment and that it would cost approximately $715,100. The cost of the report will be split equally among cities, counties, and RTPAs, with the total contribution for RTPAs calculated to be $226,909. StanCOG was apportioned $8,767,575 in federal Surface Transportation Block Grant Program (STBG) funds in Federal Fiscal Year (FFY) 2025. StanCOG staff anticipated the region will receive a similar amount in FFY 2026.

***By Motion (City of Waterford/City of Newman) and a unanimous roll call vote**, the Management and Finance Committee recommended the Policy Board adopt by resolution the Contribution to 2026 California Statewide Local Streets and Roads Needs Assessment.

F. Motion to Recommend the Policy Board Adopt by Resolution a Professional Services Agreement for Grant Writing

Kate Miller discussed a Professional Agreement for Grant Writing. She stated that the state and federal funding grant programs for which this work is eligible is difficult to secure. Successful grant applications may require technical grant writing and modeling expertise beyond the ability and availability of StanCOG staff. StanCOG will soon end its existing contract for Grant Writing Services, having expended $99,729 of the $100,000 budget. Therefore, the agency is seeking the services of a qualified firm to provide grant writing services for development and submitting applications.

***By Motion (City of Modesto/City of Waterford) and a unanimous roll call vote**, the Management and Finance Committee recommended the Policy Board adopt by resolution a Professional Services Agreement for Grant Writing.

G. Measure L Funds Received and Expenditure Report

Franklin Wong discussed the Measure L Funds Received and Expenditure Report. Mr. Wong stated as of October 31, 2025, StanCOG received $5,259,324.39 in Measure L receipts for the month of October 2025 and $15,267,613.14 for FY 2025-26 to-date. Mr. Wong highlighted attachment four which is new to the report and shows that quarterly expenses by jurisdiction.

H. Management and Finance Committee (MFC) Meeting Schedule for Calendar Year 2026

Shannon Silva presented on the Management and Finance Committee (MFC) Meeting Schedule for Calendar Year 2026.

7. INFORMATION ITEMS

A. Local Transportation Funds

8. CALTRANS REPORT – NONE

9. EXECUTIVE DIRECTOR REPORT

Kate Miller discussed that a Professional Services Agreement would be presented to the Policy Board for Accounting Services. She also stated including the draft agenda for Policy Board in the Management and Finance packet as an information item would be good information going forward.

10. MEMBER REPORTS – NONE

11. ADJOURNMENT

Chair Joe Lopez adjourned the meeting at 3:56 pm.

Next Regularly-Scheduled MFC Meeting:
January 7, 2026 (Wednesday) @ 3:00 pm

Minutes Prepared By:

____
Shannon Silva
Office Supervisor